Submitted by:

Municipal Clerk's Office Amended and Approved Date: March 5, 2024

1 2

3

4 5

6

7

8 9

10 11

12 13

14

15

16 17

18 19

20

21

22

23

24

25 26

27

28

29

30

31

32

33

34

35 36

37

38 39 40

41

42

Prepared by: For reading:

Chair of the Assembly at the Request of the Mayor Planning Department January 9, 2024

ANCHORAGE, ALASKA AO No. 2024-2, As Amended

AN ORDINANCE AMENDING THE ZONING MAP AND APPROVING THE **REZONING OF APPROXIMATELY 0.64 ACRES FROM R-5 (LOW DENSITY RESIDENTIAL DISTRICT) TO B-3 SL (GENERAL BUSINESS DISTRICT WITH** SPECIAL LIMITATIONS) FOR MOOREHAND SUBDIVISION #2, LOTS 16-18; GENERALLY LOCATED EAST OF ELIM STREET, SOUTH OF EAST 88TH AVENUE, WEST OF GOLOVIN STREET, AND NORTH OF ABBOTT ROAD, IN ANCHORAGE.

(Abbott Loop Community Council) (Planning and Zoning Commission Case 2023-0097)

THE ANCHORAGE ASSEMBLY ORDAINS:

Section 1. The zoning map shall be amended by designating Moorehand Subdivision #2, Lots 16-18, as B-3 [SL] (general business district [WITH SPECIAL LIMITATIONS]).

The property described above is shown on Exhibit "A", attached.

Section 2. [THE ZONING MAP AMENDMENT IS SUBJECT TO THE FOLLOWING SPECIAL LIMITATION: "THE DISTRICT REQUIRES A MINIMUM OF THREE RESIDENTIAL DWELLINGS. THE RESIDENTIAL DWELLINGS SHALL OBTAIN A CONDITIONAL CERTIFICATE OF OCCUPANCY PRIOR TO THE ISSUANCE OF A CONDITIONAL CERTIFICATE OF OCCUPANCY FOR ANY OTHER USE."

SECTION 3.] This ordinance shall become effective 10 days after the Director of the Planning Department has received the written consent of at least 51 percent of the owners of the property within the area described in Section 1 above to any special limitations contained herein. The rezone approval contained herein shall automatically expire, and be null and void, if the written consent is not received within 120 days after the date on which this ordinance is passed and approved. In the event no special limitations are contained herein, this ordinance is effective immediately upon passage and approval. The Director of the Planning Department shall change the zoning map accordingly.

PASSED AND APPROVED by the Anchorage Assembly this 5th day of March, 2024.

ATTEST:

Chair

Janie Lam

43 **Municipal Clerk** 44

MUNICIPALITY OF ANCHORAGE

ASSEMBLY MEMORANDUM

No. AM 11-2024

Meeting Date: January 9, 2024

FROM: MAYOR

SUBJECT: AN ORDINANCE AMENDING THE ZONING MAP AND APPROVING THE REZONING OF APPROXIMATELY 0.64 ACRES FROM R-5 (LOW DENSITY RESIDENTIAL) DISTRICT TO B-3 SL (GENERAL BUSINESS) DISTRICT WITH SPECIAL LIMITATIONS FOR MOOREHAND SUBDIVISION #2, LOTS 16-18; GENERALLY LOCATED EAST OF ELIM STREET, SOUTH OF EAST 88TH AVENUE, WEST OF GOLOVIN STREET, AND NORTH OF ABBOTT ROAD, IN ANCHORAGE.

This is a rezoning of three lots containing approximately 0.64 acres from the R-5 (low-density residential) district to the B-3 SL (general business) district with a special limitation. The three lots are located at the northeast corner of Elim Street and Abbott Road.

8 The Planning and Zoning Commission recommended approval of the rezone on 9 November 6, 2023, with a special limitation requiring a minimum of three residential dwellings to be built (Resolution 2023-017 Regarding Case 2023-0097, 21 attached).

Currently, the Anchorage 2040 Land Use Plan Map designates the property as
Compact Mixed-Residential Medium. The implementing zonings for this
designation are the R-2M, R-3, and R-3A multifamily residential districts. A
separate case (Case 2023-0096) is being processed concurrently that would
change the land use designation to Town Center, which allows this rezone to the
B-3 district.

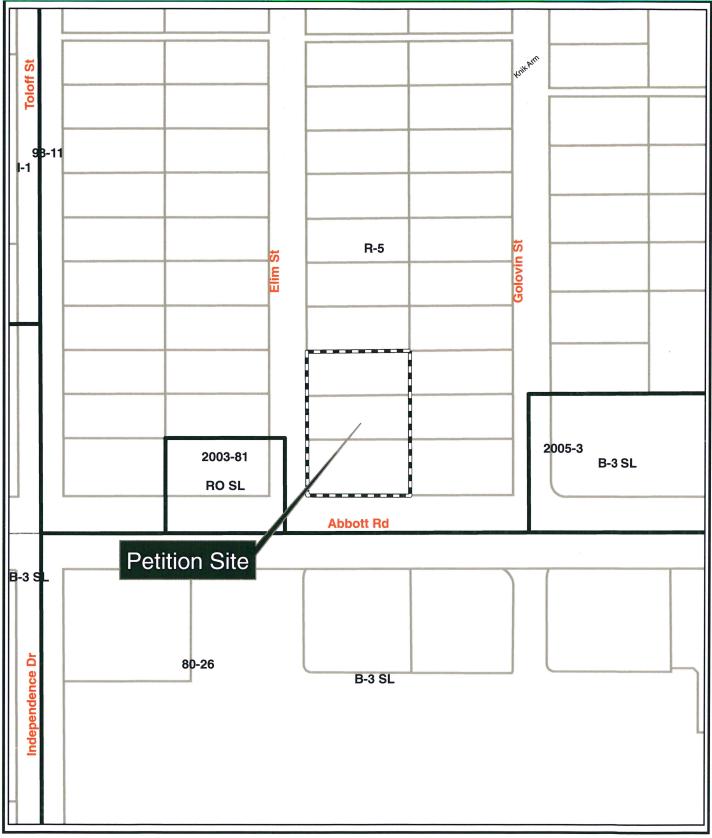
The Planning Department finds that the approval criteria for both the
comprehensive plan amendment and the rezoning are not met and recommends
denial of both cases (see Planning Department's Staff Analysis, attached).

This ordinance has no private-sector economic effects, and local government
effects are less than \$30,000. Pursuant to AMC 2.30.053B.1., a summary of
economic effects is not required.

37

1 THE PLANNING AND ZONING COMMISSION RECOMMENDS APPROVAL. 2 3 THE ADMINISTRATION DOES NOT RECOMMEND APPROVAL. 4 5 Prepared by: Francis McLaughlin, Senior Planner 6 Planning Department 7 Approved by: Craig H. Lyon, Planning Director Lance Wilber, Community Development Director Concur: 8 Sharon Lechner, Acting OMB Director Concur: 9 Anne Helzer, Municipal Attorney Concur: 10 Kent Kohlhase, P.E., Municipal Manager 11 Concur: 12 Respectfully submitted: Dave Bronson, Mayor 13 14 Attachment: Exhibit A 15 Planning Department Staff Analysis Packet 16 17 (Planning and Zoning Commission Case No. 2023-0097) (Parcel ID Nos. 014-291-60, -61, and -62) 18

2023-0097 Exhibit A



Municipality of Anchorage Planning Department

Date: 12/5/2023

MUNICIPALITY OF ANCHORAGE PLANNING AND ZONING COMMISSION RESOLUTION NO. 2023-017

A RESOLUTION RECOMMENDING APPROVAL TO AMEND THE ZONING MAP FOR THREE LOTS CONTAINING 0.64 ACRES FROM R-5 (LOW DENSITY RESIDENTIAL) DISTRICT TO B-3 SL (GENERAL BUSINESS WITH SPECIAL LIMITATIONS) DISTRICT FOR MOOREHAND SUBDIVISION #2, LOTS 16–18; GENERALLY LOCATED EAST OF ELIM STREET, SOUTH OF EAST 88TH AVENUE, WEST OF GOLOVIN STREET, AND NORTH OF ABBOTT ROAD, IN ANCHORAGE.

(Abbott Loop Community Council) (Case 2023-0097)

WHEREAS, a request has been received from Andre Spinelli (Spinell Homes, Inc.), owner, to amend the zoning map for three lots containing 0.64 acres from R-5 (low density residential) district to B-3 SL (general business with special limitations) district for Moorehand Subdivision #2, Lots 16-18; generally located east of Elim Street, south of East 88th Avenue, west of Golovin Street, and north of Abbott Road, in Anchorage; and

WHEREAS, notices were published, posted, and mailed, and a public hearing was held on October 2, 2023. After the public hearing was closed, the case was postponed to November 6, 2023.

NOW, THEREFORE, BE IT RESOLVED by the Anchorage Planning and Zoning Commission that:

- A. The Commission makes the following findings of fact:
 - 1. All of the verbal public testimony at the public hearing was in favor of the rezone from residential R-5 zoning to commercial B-3 zoning. The Abbott Loop Community Council adopted a resolution of support for the rezone by a vote of 25 in favor and 3 opposed.
 - 2. The current R-5 zoning does not meet the community needs, and 2 of the 3 lots are vacant. The solution is to rezone to B-3 with a special limitation requiring a residential component.
 - 3. The special limitation addresses the concerns of the Commission.
- B. The Planning and Zoning Commission recommends approval of the rezone from R-5 (low density residential) district to the B-3 SL (general business with special limitations) district with a special limitation stating: "The district requires a minimum of three residential dwellings. The residential dwellings shall obtain a

Planning and Zoning Commission Resolution 2023-017 Page 2 of 2

conditional certificate of occupancy prior to the issuance of a conditional certificate of occupancy for any other use."

PASSED AND APPROVED by the Anchorage Planning and Zoning Commission on the 6th day of November, 2023.

ADOPTED by the Anchorage Planning and Zoning Commission this 4th day of December, 2023.

Craig H. Lyon Secretary

Andre Spinelli Chair

(Case 2023-0097)

fm

Municipality of Anchorage

MEMORANDUM

DATE: November 6, 2023

TO: Planning and Zoning Commission

THRU: Craig H. Lyon, Planning Director

FROM: IM Francis McLaughlin, Senior Planner

SUBJECT: Case 2023-0097, Rezone from R-5 to B-3

Discussion

On October 2, 2023, the Planning and Zoning Commission closed the public hearing and postponed Case 2023-0097, to the November 6th meeting. The Commission asked the applicant and the Planning Department to develop a special limitation requiring residential development in the B-3 district. Subsequent to the October 2nd meeting, the applicant and the Planning Department collaborated on the special limitation that is stated in the applicant's memorandum (enclosed).

Attachments:

- 1. Draft Assembly Ordinance
- 2. Applicant's Memorandum

October 13, 2023



Francis McLaughlin Planning Department Municipality of Anchorage 4700 Elmore Road Anchorage, AK 99507

Re: Case 2023-0097 Request to Rezone three (3) lots from R-5 (Low-Density Residential) District to B-3 (General Business) District

Dear Francis,

Following the instructions issued by the Planning and Zoning Commission on October 2, 2023, in advance of closing public hearing and taking action on agenda item G.2 (*Request to Rezone three (3) lots from R-5 (Low-Density Residential) District to B-3 (General Business) District*) I've met with my client – Spinell Homes, Inc. – to review the request from the Commission and re-evaluate the subject parcels considering their comments from the October 2 meeting.

We would like to restate that Special Limitations were thoroughly considered by the development team following our meetings and discussions with municipal staff prior to submitting our application and with the Community Council during deliberations on their resolution of support. As demonstrated in each of these conversations, zoning restrictions or limitations create additional costs and uncertainties that threaten the financial feasibility of development. It remains our position that no Special Limitations should be imposed.

However, given the discussions at the October 2, 2023, Planning & Zoning Commission meeting, we are making the following recommendations for Special Limitations in response to comments (paraphrased below) made by Commissioners:

"We are concerned about minimizing the impacts of any commercial uses on adjacent residential uses."

We believe the existing code requirements are adequate to protect the adjacent residential zones and no Special Limitations are necessary (e.g. code requires L2 buffer landscaping where commercial uses are adjacent to residential uses, which will provide -on average- a 15-foot planting bed separating the two uses. See Table 21.07-1 and Table 21.07-2 in AMC 21.07.080E.) No Special Limitation required.

"Some residential development should be required so there is no net loss of overall residential capacity."

-and-

"Is there a mechanism that enforces any Special Limitations when there is no concurrent re-platting proposed?"

During the public hearing, I erroneously stated that the current gross residential capacity for the three lots under existing zoning was 4 dwelling units; however, this is incorrect as Lot 18 is only 11,250 square feet – current R-5 zoning requires a minimum lot size of 13,000 square

feet for a duplex (see *Table 21.06-1 in AMC 21.06.020B.*) The maximum gross residential capacity of the lots is <u>only</u> three single-family dwellings, so we propose that any Special Limitation requiring residential development maintain the existing residential capacity for the entire zoning district, as detailed below:

Property	Size (sq. Ft.)	Res. Capacity
Lot 18	11,250	1 single-family
Lot 17	8,401	1 single-family
Lot 16	8,401	1 single-family
Subtotal	28,052	3 single-family
Sq. Ft. to Acres	0.643985308	
Dwelling Units per Acre (DUA)	4.658491373	
	Max Units Allowed	3 units

Whether this residential capacity is maintained on a single lot in its current configuration or on a new lot after re-platting doesn't really matter as long as the total residential development for the district is 3 units (4.7 DUA) and there is some mechanism to ensure this requirement is met. Therefore, we recommend the following Special Limitation language to address the required residential development and effectual clause: Special Limitation. **"The district requires a minimum of three residential dwellings. The residential dwellings shall obtain a conditional certificate of occupancy prior to the issuance of a conditional certificate of occupancy for any other use."**

We appreciate the consideration given by the Commission and the assistance provided by staff in trying to identify suitable examples of past Special Limitations that could be applicable to this request for rezoning. We believe the list of suggested language for Special Limitations addresses the comments made by the Commission and provides adequate limits to future development of the subject parcels, limits that are not in place for existing businesses operating on R-5 lots in the neighborhood.

Thank you,

Christopher M. Schutte Petitioner Representative

PLANNING DEPARTMENT STAFF ANALYSIS ZONING MAP AMENDMENT

DATE:	October 2, 2023
CASE NUMBER:	2023-0097
APPLICANT:	Andre Spinelli, Spinell Homes, Inc.
REPRESENTATIVE:	Christopher Schutte, Capricom Alaska
REQUEST:	A request to rezone three lots from R-5 (low density residential) district to B-3 (general business) district
PROPERTY DESCRIPTION:	Moorehand Subdivision, Lots 16-18
COMMUNITY COUNCIL:	Abbott Loop Community Council
PARCEL NUMBERS:	014-291-60, -61, -62
ADDRESS:	9131 Elim Street, 9111 Elim Street, and no address

ATTACHMENTS

1. Application

2. Departmental and Public Comments

3. Affidavit of Posting

RECOMMENDATION SUMMARY: DENIAL

SITE

Acres:	±0.64 acres (28,052 square feet)
Current Zoning:	R-5 (low density residential) district
Topography:	Flat
Grid:	SW2333
Current Use:	Mobile home and well house

COMPREHENSIVE PLAN

Classification: Compact Mixed-Residential Medium, Residential Mixed-Use Development, and Transit-Supportive Development per the Anchorage 2040

SURROUND	ING AREA			
	<u>NORTH</u>	EAST	<u>SOUTH</u>	WEST
Zoning:	R-5	R-5	B-3 SL	R-5 and RO SL
Land Use:	Mobile Home	Vacant and Mobile Home	Commercial	Single-Family Home and Photography Studio

PROPOSAL

Spinell Homes is requesting to rezone three lots from R-5 (low density residential) district to B-3 (general business) district. The three lots contain 28,052 square feet (0.64 acres) of land area. The petition site is located at the northeast corner of the intersection of Elim Street and Abbott Road.

Anchorage 2040 designates the petition site to be zoned R-2M, R-3, or R-3A district. In a separate case (Case 2023-0096), the petitioner is requesting a comprehensive plan amendment to change the designation to Town Center. The applicant does not have development plans at this time.

DEPARTMENTAL AND PUBLIC COMMENTS

None of the reviewing agencies object to the rezone. Their comments are attached.

On September 6, 2023, the Planning Department mailed 175 public hearing notices, in accordance with AMC 21.03.200H.3. As of this writing, no public comments have been received. The applicant provided a resolution of support from the Abbott Loop Community Council.

FINDINGS

21.03.160 REZONINGS (ZONING MAP AMENDMENTS)

Pre-Application Conference

A pre-application conference was held on June 15, 2023, in accordance with 21.03.020B.

Community Meeting

A community meeting was held with the Abbott Loop Community Council on February 24, 2022, in accordance with 21.03.020C. A summary of this meeting is included in the application. The Abbott Loop Community Council adopted a resolution of support for the rezone to B-3 district. It is included with the application.

21.03.160E. APPROVAL CRITERIA

The planning and zoning commission may recommend approval, and the assembly may approve a rezoning, if the rezoning meets all of the following criteria:

1. The rezoning shall be in the best interest of the citizens of Anchorage and shall promote the public health, safety, and general welfare.

The criterion is not met.

This rezone to the B-3 (general business) district is not in the best interest of the community. The rezone is likely to exacerbate the housing shortage in

Anchorage because Anchorage 2040 identifies this site to be zoned for multifamily residential development. The R-3 district allows 15 to 40 dwelling units per acre. Since this site contains 0.64 acre, this rezone causes the loss of up to 25 dwelling units. The B-3 district allows residential uses, but it is extremely rare for there to be any residential development of B-3 zoned property.

2. The rezoning complies with and conforms to the comprehensive plan, including the comprehensive plan map(s).

The criterion is not met.

This rezone request does not comply with *Anchorage 2040*, which designates this site for R-2M, R-3, or R-3A zoning. *Anchorage 2040* identifies this site as Compact Mixed-Residential Medium and has the growth supporting features of Residential Mixed-Use and Transit-Supportive Development. This rezone to B-3 is likely to result in the loss housing, and it will create a domino effect of other rezones of neighboring lots.

This rezone is inconsistent with the following policies of the Comprehensive Plan:

Anchorage 2040

LUP 1.4	Use the 2040 LUP and area-specific plans in conjunction with other elements of the Comprehensive Plan to determine appropriate zoning in the Bowl, and evaluate proposed changes to land use regulations.
	This site is intended to be upzoned from the R-5 district to the R-2M, R-3, or R-3A district. The B-3 district conflicts with the <i>Anchorage 2040 Land Use Plan</i> .
LUP 4.1	Provide sufficient land to meet the diverse housing needs of Anchorage's citizens, where the integrity of the residential neighborhood area is protected from expanding commercial corridors or non-neighborhood employment activities.
	Converting these three lots containing 0.64 acres to general business is likely to result in the loss of affordable housing at this small site, but it will set off a domino effect of rezoning to B-3 from Abbott Road to East 88 th Avenue and Toloff Street to Arlon Street. This loss of dedicated residential land could have a substantial impact on Anchorage's housing market in the long-term.

Policy #14

Anchorage 2020 Conservation of residential lands for housing is a high community priority. New residential development at densities less than identified in the Neighborhood or District Plans is discouraged. No regulatory action under Title 21 shall result in a conversion of dwelling units or residentially zoned property into commercial or industrial uses unless consistent with an adopted plan.

> This policy states that no action under Title 21 shall convert residential land to commercial unless supported by the Comprehensive Plan. This rezone request is not supported by the Comprehensive Plan.

There is an abundance of commercially zoned land in Anchorage and a deficit of residentially zoned land. This rezone trades future housing for commercial uses, like a new gas station.

3. The rezoning is generally consistent with the zoning district purpose in the requested zone, and the purpose of this title.

The criterion is not met.

Flipping this site from residential to commercial will impact all of the surrounding residential lots on Elim Street. The B-3 district allows 45-foot buildings by-right, 60-foot-tall buildings through an administrative site plan review, and 75-foot-tall buildings with a conditional use permit. There is no maximum lot coverage for structures, so only the setbacks prevent a 45-foot-tall building covering 100% of the lot. Also, there is no off-street parking requirement anymore.

AMC 21.04.030D., B-3 General Business District, states:

Purpose

The B-3 district is intended primarily for general commercial uses in commercial centers and areas exposed to heavy traffic. These commercial uses are intended to be located on arterials, or within commercial centers of town, and to be provided with adequate public services and facilities. They are subject to the public view and should provide an attractive appearance with landscaping, sufficient parking, and controlled traffic movement. Environmental impacts should be minimized. Abutting residential areas should be protected from potentially negative impacts associated with commercial activity. While B-3 district areas shall continue to meet the need for auto-related and other autooriented uses, it is the municipality's intent that the B-3 district also shall provide for safe and convenient personal mobility in other forms. Planning and design shall accommodate pedestrians and bicyclists. In addition to a wide range of commercial office, retail and commercial services, other use categories such as residential and community uses, and mixed-use projects, are allowed.

District Location Requirements

- a. <u>Establishment of the B-3 district or changes to existing B-3 district</u> <u>boundaries shall meet the general rezoning criteria of this code and shall</u> <u>not be expanded along street corridors or into surrounding neighborhoods</u> <u>unless consistent with the comprehensive plan.</u>
- b. Future rezonings to B-3 shall take into consideration the desirability of B-3 being located on arterials and being served with adequate public services and facilities.

This site is located on the northeast corner of the intersection of Abbott Road and Elim Street. Abbott Road is an Arterial street, and Elim Street is a Local road. The petition site is not within a commercial center. The Fred Meyer Commercial Center is located on the south side of Abbott Road. Allowing commercial to spread north of Abbott Road will create pressure for further rezonings to the B-3 district, potentially displacing existing homes on Elim Street and Golovin Street. *Anchorage 2040* designates this site for multifamily residential buildings and townhouses, not for commercial.

4. The rezoning is compatible with surrounding zoning and development, and protects areas designated for specific uses on the zoning map from incompatible land uses or development intensities.

The criterion is not met.

This rezone is not compatible with surrounding zoning districts, nor the existing residential development surrounding the petition site. This is a residential neighborhood on the north, east, and west sides, except for the photography studio to the west. The photography studio is within a house and is zoned RO SL (residential office district with special limitations). The B-3 district allows the widest variety of commercial uses of any of the other commercial zoning districts, and this is incongruent with this residential area.

5. Facilities and services (including roads and transportation, water, gas, electricity, police and fire protection, and sewage and waste disposal, as applicable) are capable of supporting the uses allowed by the zone or will be capable by the time development is complete, while maintaining adequate levels of service to existing development.

The criterion is met.

PeopleMover Route #55 runs along Abbott Road. There is a sidewalk on Abbott Road, but not on Elim Street. The *Official Streets and Highways Plan* identifies Abbot Road as an Arterial street and Elim Street as a Local street.

Anchorage Water and Wastewater Utility (AWWU) sewer lines are available to this site. A private water utility is available to provide water to this site.

The petition site is within the Police and Fire Service Areas, Building Safety

Service Area, Anchorage Roads and Drainage Service Area, and the Parks and Recreation Service Area.

6. The rezoning is not likely to result in significant adverse impacts upon the natural environment, including air, water, noise, storm water management, wildlife, and vegetation, or such impacts shall be substantially mitigated.

The criterion is met.

The proposed rezone does not result in adverse impacts on the natural environment. There is very little vegetation on these three lots and no wildlife.

7. The proposed rezoning is not likely to result in significant adverse impacts upon adjacent land uses, or such impacts shall be mitigated through stipulations.

The criterion is not met.

Any use allowed in the B-3 district has the potential to be developed here. Some examples of uses that are permitted by-right in the B-3 district but would likely be incompatible with the surrounding residential uses are auto service and repair, telecommunications facilities, animal boarding facilities, and nightclubs. The applicant is not proposing any special limitations to limit permitted uses or mitigate the impacts from commercial development.

8. The rezone does not extend or exacerbate a land use pattern that is inconsistent with the comprehensive plan.

The criterion is not met.

The B-3 district is not consistent with the Land Use Plan Map designation, nor the residential policies of the Comprehensive Plan. This rezone would extend commercial zoning to the north side of Abbott Road, which will put pressure for more rezones and displacement of existing residences along Elim Street and Golovin Street. *Anchorage 2040* documents the extent of Anchorage housing needs and finds that there is a 7,900-unit gap between the housing capacity of Anchorage's existing residential zoned lands and the forecast housing units needed between 2015 and 2040. Anchorage needs more residentially zoned land, not less, to meet the projected housing deficit.

9. The rezoning shall not result in a split-zoned lot.

The criterion is met.

The rezoning will not result in a split-zoned lot.

DEPARTMENT RECOMMENDATION

The Department finds that approval criteria 1, 2, 3, 4, 7, and 8 are not met. The Department recommends DENIAL of the request to rezone from R-5 district to B-3 district.

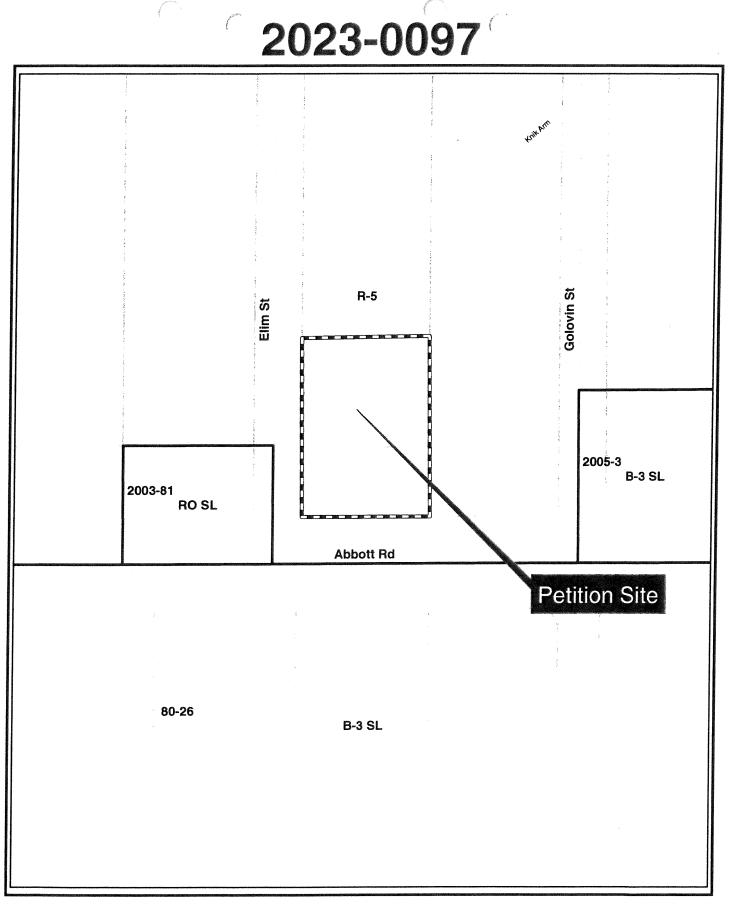
Reviewed by:

Prepared by:

Francis McLaughlin Senior Planner

Craig H. Lyon Director

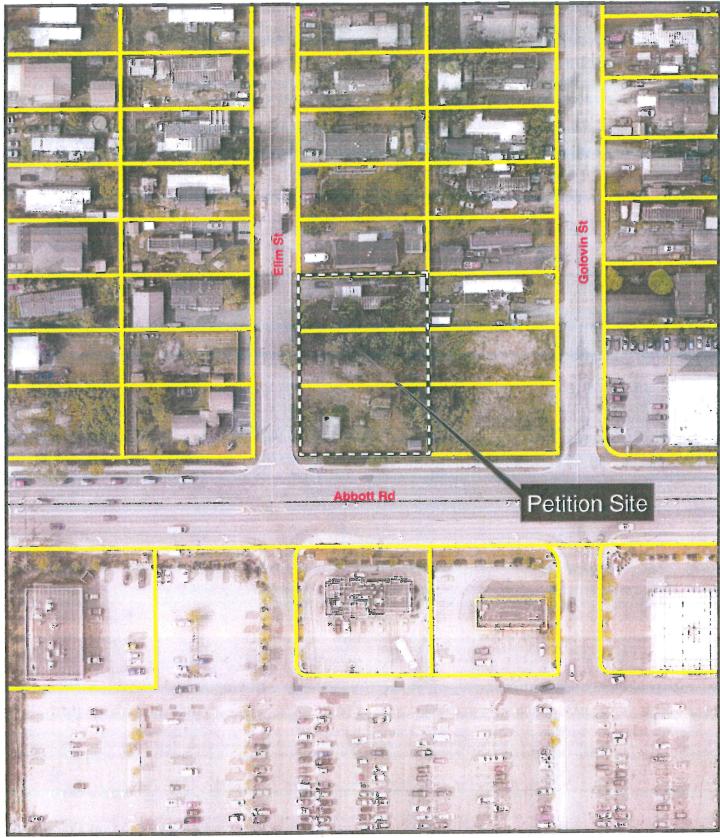
(Parcel ID No. 014-291-60, -61, and -62)



Municipality of Anchorage Planning Department

Date: 8/10/2023

2023-0097



Municipality of Anchorage Planning Department

Date: 8/10/2023

Application

1

Application for Zoning Map Amendment

Municipality of Anchorage Planning Department PO Box 196650 Anchorage, AK 99519-6650

PETITIONER*			PETITIONER REPRESENTATIVE (if any)	
Name (last name first):			Name (last name first):	
Spinell Homes (attn: And	re Spinelli)		Christopher Schutte (Capricom)	
Mailing Address:			Mailing Address:	
1900 West Northern Ligh	ts Blvd, Suite 2	00	3100 Glenn Don Drive	
Anchorage	AK	99517	Anchorage AK 99054	
Contact Phone – Day:	Evening:		Contact Phone – Day: Evening:	
+1 (907) 344-5678			+1 (907) 227-4001	
E-mail:			E-mail:	
andre@spinellhomes.con	า		chris@capricomalaska.com	

*Report additional petitioners or disclose other co-owners on supplemental form. Failure to divulge other beneficial interest owners may delay processing of this application.

PROPERTY INFORMATION

Property Tax # (000-000-00-000): 014-291-60-000 + 014-291-61-000 + 014-291-62-000

Site Street Address: 9131 Elim Street + 9111 Elim Street + N/A

Current legal description: (use additional sheet if necessary)

Moorehand Subdivision Addition #2, Lots 16-18

on Milling and Milling

Existing Zoning: R-5 Acreage: 28,052 sq. ft. / 0.64 acres

Proposed Zoning: B-3

Existing use:2 parcels vacant, 1 w/mobile home

Proposed use (if any): Office, mixed-use

Grid #: 2333

I hereby certify that (I am)(I have been authorized to act for) owner of the property described above and that I petition to rezone it in conformance with Title 21 of the Anchorage Municipal Code of Ordinances. I understand that payment of the application fee is nonrefundable and is to cover the costs associated with processing this application, and that it does not assure approval of the rezoning. I also understand that assigned hearing dates are tentative and may have to be postponed by Planning Department staff, the Planning and Zoning Commission, or the Assembly for administrative reasons.

Quil	JULY 18,2023
Signature Owner Representative	Date
(Representatives must provide written proof of authorization)	
Christopher M. Schutte	
Print Name	
Accepted by: Kanu Lamothe 271 \$2,830	Case Number: Meeting Date:
ZMA (Rev. 10/21) Front	3

Application for zoning map amendment, continued

COMPREHENSIVE PLAN INFORMATION				
Improvement Area (per AMC 21.08.050B.): Class A Class B				
Anchorage 2040 Land Use Desig Description Neighborhood (Residential) Open Space	n ation:	Corridor Cons Industrial Area		
Anchorage 2040 Growth Support	Greenway-supported	2		
Eagle River-Chugiak-Peters Cree Commercial Public Land Institutions Special Study Girdwood-Turnagain Arm	k Land Use Classification Industrial Marginal land Residential at	n: Parks/opens space Alpine/Slope Affec dwelling units per acre		
 Commercial Public Land Institutions Special Study 	Industrial Marginal land Residential at	Parks/opens space Alpine/Slope Affect dwelling units per acre		
ENVIRONMENTAL INFORMATION	(All or portion of site affected)			
Wetland Classification: Avalanche Zone: Floodplain: Seismic Zone (Harding/Lawson):	None OBlue	ue Zone Red Zone 0 year 500 year	O"A" O"4"	O "5"
RECENT REGULATORY INFORMATION (Events that have occurred in last 5 years for all or portion of site) Rezoning - Case Number: Preliminary Plat Final Plat - Case Number(s): Conditional Use - Case Number(s): Zoning variance - Case Number(s): Land Use Enforcement Action for Building or Land Use Permit for Wetland permit: Army Corps of Engineers				
SUBMITTAL REQUIREMENTS (Only one copy of applicable items is required for initial submittal)				
1 copy required: Signed application (original)				
16 copies required: 🕅 Signed application				

APPLICATION CHECKLIST

- 1. Zoning map amendments require a minimum of 1.75 acres of land excluding right-of-way or a boundary common to the requested zoning district. (For exceptions, see AMC 21.03.160B.)
- 2. In the case of multiple owners, the petitioning property owners must provide documentation showing ownership of at least 51% of property to be rezoned.

ZONING MAP AMENDMENT STANDARDS (AMC 21.03.160)

A rezoning request may only be approved if it meets the approval criteria stated in AMC 21.03.160E. Please explain how the proposal meets the required criteria:

- 1. The rezoning shall be in the best interest of the citizens of Anchorage and shall promote the public health, safety, and general welfare.
- 2. The rezone complies with and conforms to the comprehensive plan, including the comprehensive plan map(s). (If the proposed rezone does not conform to the comprehensive plan, it may be considered along with a comprehensive plan amendment.)
- 3. The rezoning is generally consistent with the zoning district purpose in the requested zone, and the purpose of this title.
- 4. The rezoning is compatible with surrounding zoning and development, and protects areas designated for specific uses on the zoning map from incompatible land uses or development intensities.
- 5. Facilities and services (including roads and transportation, water, gas, electricity, police and fire protection, and sewage and waste disposal, as applicable) are capable of supporting the uses allowed by the zone or will be capable by the time development is complete, while maintaining adequate levels of service to existing development.
- 6. The rezoning is not likely to result in significant adverse impacts upon the natural environment, including air, water, noise, storm water management, wildlife, and vegetation, or such impacts shall be substantially mitigated.
- 7. The proposed rezoning is not likely to result in significant adverse impacts upon adjacent land uses, or such impacts shall be mitigated through stipulations.
- 8. The rezone does not extend or exacerbate a land use pattern that is inconsistent with the comprehensive plan.
- 9. The rezoning does not result in a split-zoned lot.

May 17, 2023

Andre Spinelli, President Spinell Homes, Inc. 1900 West Northern Lights Blvd Suite 200 Anchorage, AK 99517



May 18, 2023

Re: Comprehensive Plan and Zoning Map Amendment for Moorehand subdivision, Lots 16-18

Municipality of Anchorage,

I hereby authorize Capricom to act for and on behalf of Spinell Homes, owner of Moorehand Subdivision, Lots 16-18, in our application for a Comprehensive Plan and Zoning Map Amendment.

Sincerely,

Andre Spínellí

Andre Spinelli

1900 W. NORTHERN LIGHTS BLVD | SUITE 200 | ANCHORAGE, AK 99517 | 907-344-5678

Application Narrative

Spinell Homes, Inc., owns Moorehand Subdivision Addition No. 2, Lots 16 through 18, and is requesting to rezone the petition site from R-5 ("Low-Density Residential District") to B-3 ("General Business District"), pending approval of the concurrent request for comprehensive plan map amendment. Following approval of this rezone, Spinell Homes, Inc., will initiate design and construction of a small office building and/or mixed-use office and residential development (see Attachment O).

Executive Summary

"One of these things is not like the others."

Moorehand Subdivision Addition No. 2, Lots 16 through 18, is currently zoned R-5 despite being located along a transit corridor with historical commercial development patterns. Rezoning the petition site to B-3 would increase their potential density, uses, and efficiency, thus increasing likelihood for redevelopment in a manner that more closely aligns the land use outcomes with the goals, objectives, and guidelines of the comprehensive plan than the current zoning.

Additionally, the rezone will increase potential residential capacity above current capacity under R-5 zoning and allow residential development to occur in conjunction with commercial development, providing more housing choices, more efficient use of limited developable land within the municipality, and implements actions of the *Anchorage 2040 Land Use Plan* (see *Attachment C*).

Zoning Map Amendment Standards

Spinell Homes requests concurrent Comprehensive Plan and Zoning Map amendments for Moorehand Subdivision Addition No. 2, Lots 16-18, (see *Attachment E*) pursuant to the process in Anchorage Municipal Code 21.03.070C. This Zoning Map amendment (rezone) request meets the criteria for approval in AMC 21.03.160E:

AMC 21.03.160E.1.	The rezoning shall be in the best interest of the citizens of Anchorage and shall
	promote the public health, safety, and general welfare;

The proposed rezone will allow for redevelopment of three underutilized parcels directly adjacent to the Abbott Road commercial corridor that stretched between New Seward Highway to the west and Lake Otis Parkway to the east. Redevelopment options available through rezoning of the petition site includes small-scale, neighborhood-serving businesses (like the neighboring businesses already in operation along the Abbott Road commercial corridor) to small-scale mixed-use commercial and residential development.

Regardless of the final development plans, proposed rezone will improve the appearance, livability, and functionality of the petition site that contribute to the economic success of the surrounding

neighborhoods. It is in the best interest of the citizens of Anchorage and promotes the public health, safety, and general welfare.

AMC 21.03.160E.2. The rezoning complies with and conforms to the comprehensive plan, including the comprehensive plan map(s);

This is being processed as a concurrent Comprehensive Plan Amendment and Zoning Map Amendment. If the Comprehensive Plan Amendment is approved, this request for rezoning will comply with and conform to the intent of the *Anchorage 2040 Land Use Plan* and *Anchorage 2040 Land Use Plan Map* when interpreted with flexibility (per AMC 21.03.160F):

- This proposed rezoning is being processed concurrently with a related amendment to the comprehensive plan map following AMC 21.03.070C.3.
- The petition site of the proposed rezone and comprehensive plan amendment are located on or near the boundaries of existing comprehensive plan map designations and fulfill the intent, goals, objectives, policies, and guidelines of the comprehensive plan, including locational criteria for designations on the *Anchorage 2040 Land Use Plan Map*.

AMC 21.03.160E.3.	The rezoning is generally consistent with the zoning district purpose in the
	requested zone, and the purpose of this title;

The proposed rezoning is generally consistent with the broad zoning district purpose and intent for "Commercial Districts" as described in AMC 21.04.030A. and demonstrated below:

CODE SECTION	INTENT
AMC 21.04.030A.1. AMC 21.04.030A.2.	Proposed rezone will allow appropriately located retail, service establishments, or office uses needed by the municipality, should future development of these types occur on the petition site. Additionally, the petition site provide adequate area to meet the needs of any future commercial development. The current zoning prohibits <u>any</u> by right commercial uses and allows only a few Conditional Uses, such as: • Parking lot or structure (50+ spaces); • Parking lot or structure (less than 50 spaces); and • Commercial horticulture.

AMC 21.04.030A.3.*	Proposed rezone will encourage redevelopment of underused commercial corridor along Abbott Road between Lake Otis and Independence Drive.(* see "Residential Capacity" below) Lots 17 and 18 are both vacant parcels; Lot 16 contains an old mobile home. Rezoning will allow the petition site to be redeveloped for uses more compatible with the adjacent commercial corridor.
AMC 21.04.030A.4.	Proposed rezone can minimize and/or reduce vehicle miles traveled by concentrating commercial uses along Abbott Road within the Abbott Town Center, as designated on the <i>Anchorage 2020: Anchorage Bowl Comprehensive Plan</i> "Land Use Policy Map" (pg. 50) and <i>Anchorage 2040 Land Use Plan Map.</i>
	Additionally, petition site benefits from being included in the Anchorage 2040 Land Use Plan growth supporting feature "Transit-supportive Development" (pg. 60) corridors where transit service supports more compact and walkable patterns of commercial, residential, and/or mixed-use development. TSD can "expand housing opportunities, as well as commercial land uses," and encourage "more residences (including workforce and affordable housing) and commercial building space are needed in the corridor to support more frequent, all-day transit service" that connects to "local and regional destinations: Town Centers, City Centers, and other service/ employment centers, such as the UMED." (pg.60).
AMC 21.04.030A.5.	Given the location of the petition site, directly adjacent to higher intensity commercial uses and traffic, proposed rezone will allow development in an area of the municipality best developed for traffic and access.
	Abbott Road, between New Seward Highway and Lake Otis Parkway, is classified as a Class III Major Arterial (OSHP, pg. 49) that is predominantly a commercial arterial corridor. Commercial streets like Abbott Road are designed to balance traffic mobility with land access (OSHP, pg. 21).
	Abbott Road (E/W) traffic volumes on October 6, 2021: Vehicle Volumes E: 8,578 Vehicle Volumes W: 7,666

	T
	AADT: 19,300
	Abbott Road (E/W) traffic volumes on October 27, 2021: Vehicle Volumes E: 7,688 Vehicle Volumes W: 7,339 AADT: 25,200 (see Attachment H)
AMC 21.04.030A.6.	Proposed rezone will strengthen and further concentrate the economic base of the Municipality and provide employment opportunities.
AMC 21.04.030A.7.	Proposed rezone will allow commercial land uses that meet the needs of and attract local residents, as well as regional and statewide populations. Given the relatively small size of the petition site, however, any commercial use is anticipated to be smaller in scale and intensity.
AMC 21.04.030A.9.	With required setbacks, building placement, and other Title 21 development and design standards for B-3, proposed rezone will minimize land use impacts of any potential commercial and/or mixed-use development on adjacent residential districts.
AMC 21.04.030A.10.	While there are no adjacent stream corridors, wetlands, and other important natural resources near the petition site, no adverse impacts of commercial development are anticipated.
AMC 21.04.030A.11.	While no utility or telecommunications uses are envisioned for the petition site, proposed rezone could allow for future public and semi- public uses such as utilities and telecommunications infrastructure needed to complement commercial development.

***RESIDENTIAL CAPACITY**

While proposed rezone deviates from the general purpose/intent of commercial districts in AMC 21.04.030A.3. ("... discourage further geographic expansion of commercial areas not designated in the comprehensive plan..."), this request for B-3 zoning actually increases the by right residential development capacity for the petition site <u>above</u> the maximum capacity allowed under R-5.

Additionally, proposed rezone would allow residential development to occur in conjunction with commercial development, which could both (a) provide more housing than current zoning allows and (b) result in more efficient use of limited developable land within the Municipality.

Consider the following comparison of three different zoning designations for the petition site: R-5, B-3, and R-4A (see Attachment N).

CURRENT ZONING (R-5):

- all three parcels only allow 1 principal structure on each lot;
- all three parcels only allow 1 single-family dwelling or mobile home on each lot;
- DUA for Lots 16 and 17 is 5.19 DUA and for Lot 18 is 3.87;
- maximum building footprint (based on maximum allowable lot coverage) for Lots 16 or 17 is 2,520 sq. ft. and for Lot 18 is 3,375 sq. ft. ; and
- maximum height of structures is 45 feet.

PROPOSED ZONING (B-3):

- all three parcels would allow more than 1 principal structure on each lot;
- all three parcels would allow "Dwelling, mixed- use" and "Dwelling, multifamily" residential uses by right, and "Dwelling, townhouse" residential use following Administrative Site Plan Review;
- under different "Residential household living" use scenarios available in B-3:
 - o "Dwelling, multifamily" on Lots 16 or 17 at 3 units yields 15.56 DUA;
 - o "Dwelling, multifamily" on Lots 16 or 17 at 4 units yields 20.74 DUA;
 - o "Dwelling, multifamily" on Lot 18 at 4 units yields 15.45 DUA; and
 - o "Dwelling, multifamily" on Lot 18 at 8 units yields 30.98 DUA.
- maximum building footprint (based on maximum allowable lot coverage) for Lots 16 or 17 is 4,201 sq. ft. and for Lot 18 is 5,625 sq. ft.; and
- maximum height of structures is 45 feet.

COMPARISON ZONING (R-4A):

- all three parcels would allow more than 1 principal structure on each lot following Administrative Site Plan Review;
- all three parcels would allow "Dwelling, mixed- use" and "Dwelling, multifamily" residential uses by right, and "Dwelling, townhouse" residential use following Administrative Site Plan Review;
- under different "Residential household living" use scenarios available in B-3:
 - o "Dwelling, multifamily" on Lots 16 or 17 at 3 units yields 15.56 DUA;
 - o "Dwelling, multifamily" on Lots 16 or 17 at 4 units yields 20.74 DUA;

- o "Dwelling, multifamily" on Lot 18 at 4 units yields 15.45 DUA; and
- o "Dwelling, multifamily" on Lot 18 at 8 units yields 30.98 DUA.

- maximum building footprint (based on maximum allowable lot coverage) for Lots 16 or 17 is 6,301 sq. ft. and for Lot 18 is 8,438 sq. ft.; and
- maximum height of structures is 75 feet for "Dwelling, multifamily" or 70 feet for "Dwelling, mixed- use."

Anchorage 2020: Anchorage Bowl Comprehensive Plan adopted a residential development policy (#9) to require "residential development located within 1/4 mile of the major street at the center of a Transit-Supportive Development Corridor shall achieve an overall average of equal to or greater than 8 dwelling units per acre" (pg. 72). And the Anchorage 2040 Land Use Plan identifies transit corridors as a Growth-Supporting Feature that encourages development "to be generally in the range of 8 to 20 housing units per acre" (pg. 60). Yet, current zoning for the petition site, all of which are located directly on the Abbott Road transit corridor, does not achieve this residential density.

In summary, proposed rezone will increase *potential* residential capacity above current capacity under R-5 zoning and allows residential development to occur in conjunction with commercial development, providing more housing choices, more efficient use of limited developable land within the Municipality, and support resilient Growth-Supporting Features.

AMC 21.03.160E.3.	The rezoning is g	generally consis	ent with th	he zoning	district	purpose	in	the
	requested zone, an	nd the purpose a	f this title;					

This is being processed as a concurrent Comprehensive Plan Amendment and Zoning Map Amendment. If the Comprehensive Plan Amendment is approved, the petition site will be designated as "Town Center" land use and, thus, will be eligible for rezone to B-3. Additionally, the proposed rezoning also is generally consistent with the B-3 zoning district purpose and intent for "General Business District" as described in AMC 21.04.030D.:

CODE PURPOSE	HOW REZONE REQUEST MEETS PURPOSE
The B-3 district is intended primarily for general commercial uses in commercial centers and areas exposed to heavy traffic. These commercial uses are intended to be located on arterials, or within commercial centers of town, and to be provided with adequate public services and facilities.	Petition site is located along a commercial corridor directly adjacent to higher intensity commercial uses and heavy traffic along Abbott Road, a Class III Major Arterial (OSHP, pg. 49). Abbott Road traffic volumes between New Seward Highway and Lake Otis Parkway on October 6, 2021: Vehicle Volumes E: 8,578 Vehicle Volumes W: 7,666 AADT: 19,300

	Abbott Road traffic volumes between New Seward Highway and Lake Otis Parkway on October 27, 2021: Vehicle Volumes E: 7,688 Vehicle Volumes W: 7,339 AADT: 25,200 (see Attachment H)
	The proposed B-3 zoning district is compatible with surrounding higher intensity commercial uses and heavy traffic along Abbott Road. Additionally, fully maintained sidewalks exist along both sides of Abbott Road (see <i>Attachment M</i>).
They are subject to the public view and should provide an attractive appearance with landscaping, sufficient parking, and controlled traffic movement.	Title 21-required development and design standards will ensure any future developments provide an attractive appearance with landscaping, sufficient parking, some pedestrian amenities, and controlled traffic movement off Elim Street (no direct access to Abbott Road will be allowed.)
Environmental impacts should be minimized.	Proposed rezone can minimize and/or reduce vehicle miles traveled by concentrating commercial and/or office uses along a transit-served commercial corridor within the Town Center designated on the Land Use Policy Map of <i>Anchorage 2020: Anchorage Bowl Comprehensive Plan</i> (pg. 50) and "Town Center" land use designation of the <i>Anchorage</i> 2040 Land Use Plan Map.
Abutting residential areas should be protected from potentially negative impacts associated with commercial activity.	With required setbacks, building placement, and other Title 21 development and design standards for B-3, proposed rezone will minimize land use impacts of any potential commercial and/or mixed-use development on adjacent residential districts.
While B-3 district areas shall continue to meet the need for auto-related and other auto-oriented uses, it is the municipality's intent that the B-3 district also shall provide for safe and convenient personal mobility in other forms. Planning and	The Anchorage 2040 Land Use Plan locational criteria for "Town Centers" as "arterial streets served by public transit" (pg. 43). The petition site is located along Abbott Road, a Class III arterial per the <i>Official Streets & Highways Plan</i> (pg. 21) and owned by the Municipality of Anchorage (see <i>Attachment G</i>). Additionally, the entire Abbott Road

design shall accommodate pedestrians and bicyclists.	corridor enjoys 30-minute headway transit service via People Mover route 55 (see <i>Attachment D</i>), with stops located at Independence / Toloff and Lake Otis Parkway.
In addition to a wide range of commercial office, retail and commercial services, other use categories such as residential and community uses, and mixed-use projects, are allowed.	Proposed rezone will allow commercial land uses that meet the needs of and attract local residents, first, followed by regional and statewide populations. Given the relatively small gross acreage of the petition site, however, any commercial use is anticipated to be smaller in scale and intensity.

The rezoning is compatible with surrounding zoning and development, and AMC 21.03.160E.4. protects areas designated for specific uses on the zoning map from incompatible land uses or development intensities;

The rezoning is compatible with surrounding zoning and development, and protects areas designated for specific uses on the zoning map from incompatible land uses or development intensities:

- Petition site will help the municipality fulfill the growth-supporting purpose of Transit-Supportive Development, contained within the Anchorage 2040 Land Use Plan (pg. 60), and are located along a Transit-Supportive Development Corridor, as depicted on the "Actions Map" (pg. 94).
- Petition site is in the immediate vicinity of **Targeted Area Rezonings**, as depicted on the *Anchorage 2040 Land Use Plan* "Actions Map" (pg. 94).
- Petition site fall within the "Town Center" land use designation, as depicted on the *Anchorage 2040 Land Use Plan Map*, and the "Uses," "Character," and "Density" described in the *Anchorage 2040 Land Use Plan* (pg. 43).
- Petition site adjacent to other B-3 zoning designations similarly situated along the Abbott Road corridor, as depicted on the Zoning Map (see *Attachment F*).

AMC 21.03.160E.5.	Facilities and services (including roads and transportation, water, gas, electricity,
	police and fire protection, and sewage and waste disposal, as applicable) are
	capable of supporting the uses allowed by the zone or will be capable by the time
	development is complete, while maintaining adequate levels of service to existing
	development;

The petition site enjoys adequate facilities and services to accommodate the proposed zoning with existing public water and sewer infrastructure available (see *Attachment I*); existing publicly maintained stormwater assets (see *Attachment J*); and existing publicly maintained sidewalks along Abbott Road (see *Attachment M*.)

AMC 21.03.160E.6.	The rezoning is not likely to result in significant adverse impacts upon the natural
	environment, including air, water, noise, storm water management, wildlife, and
	vegetation, or such impacts shall be substantially mitigated;

The rezoning will not result in significant adverse impacts upon the natural environment, including air, water, noise, storm water management, wildlife, and vegetation.

AMC 21.03.160E.7.	The proposed rezoning is not likely to result in significant adverse impacts upon
	adjacent land uses, or such impacts shall be mitigated through stipulations;

The proposed rezoning will not result in significant adverse impacts upon adjacent land uses.

By allowing more intense development density directly along Abbott Road, rezoning the petition site will accommodate a wider assortment of commercial, residential, or mixed-uses that benefit the surrounding area while also providing a direct buffer between the high traffic volumes (see Attachment H) of Abbott Road and the residential neighborhood to the north.

Additionally, with required setbacks, building placement, landscaping, pedestrian amenities, and other Title 21 development and design standards for B-3, proposed rezone will minimize land use impacts of any potential commercial and/or mixed-use development on adjacent residential districts.

AMC 21.03.160E.8.	The rezone does not extend or exacerbate a land use pattern that is inconsistent	
	with the comprehensive plan; and	

The rezone does not extend or exacerbate a land use pattern that is inconsistent with the comprehensive plan. While the Abbott Town Center Plan was never approved, the last draft version of the plan laid out a vision for the Abbott Town Center that projected the petition site would be classified as "Town Center General" and "Office" as both an allowable land use for "Town Center General" and an allowable building and lot type.

AMC 21.03.160E.9. The rezoning shall not result in a split-zoned lot.

The rezoning shall not result in a split-zoned lot.



Moorehand Land Use and Zoning Amendment Summary of Community Meeting February 28, 2022

MOA Planning Division Director 4700 Elmore Road Anchorage, AK 99507

116 notices were mailed on 01/11, 0 returned, see attached for content of notices.

Date: 02/24/2022 @ 6:30 PM Duration: 2 hours Participants: 28, including 3 presenters Location: Zoom Meeting, see attached Subject: Proposed Moorehand Land Use and Zoning Amendment

This community meeting was held by the Abbott Loop Community Council on February 24, 2022. The presentation covered the details of the proposed land use amendment and rezone for five lots north of Abbott Rd. The community members were asked what they would like to see happen with the project site. The following is a brief summary of the questions, comments, and requests made by the community.

- Q: Do you have specific plans on what to build on the site?
- A: Not yet, but some sort of small office building is the current vision.
- Q: With the current housing shortage, why does it make sense to rezone this to B-3?
- A: With the current price of building it would be difficult to build economically priced units on this site. The site also abuts Abbott Road, across from Fred Meyer, a major thoroughfare and is not an enticing place to live. There are much better sites than this one for residential development.
- Q: What about a mixed-use zoning, where residential development isn't excluded from the options?
- A: Actually, B-3 zoning allows for residential development. A zoning change to B-3 would enhance the development possibilities of this lot.

Overall, the community commented on how the Municipality has a housing shortage, but the majority of the commenters also stated that they would not like to live on a busy street. Some community members said they would love to see the Lake Otis / Abbott Road area become more of a Mixed-Use Town Center than it currently is.



The following is a list of screen names, as they appeared on the Zoom participant list:

- 1. Andre Spinelli
- 2. Anna Petersen
- 3. Andy Holleman
- 4. Bruce Roberts
- 5. Cindy Lelake
- 6. Calvin Schrage
- 7. Craig Bennett
- 8. Dan R
- 9. Emma
- 10. Erik Gunderson

- 11. Frank Lahr
- 12. Greg
- 13. Jason Henning
- 14. Jon and Dale
- 15. Kathy Easley
- 16. Kari
- 17. Kate Sauve
- 18. Lizzie Newell
- 19. Mark Frishkorn
- 20. Patti Higgins

- 21. Randy Sulte
- 22. Sarah Lopez
- 23. Samantha Harris
- 24. Sara Harris
- 25. Sarah Rudder
- 26. Susan Soule
- 27. Tom Roth
- 28. T Losey

Community Meeting Notification: Moorehand Land Use and Zone Amendment

Abbott Loop Community Council Meeting Date & Location:

FEBRUARY 24 @ 6:30 PM

Via Zoom See Abbott Loop Council page on <u>communitycouncils.org</u> for information.

Please check the Abbott Loop Council page on <u>communitycouncils.org</u> for possible meeting changes or updates. S4 Group, LLC will be presenting a Land Use and Zoning Amendment action to the Abbott Loop community council at their regularly scheduled February meeting. The project site is proposed to be amended from *Compact Mixed Residential— Medium* land use to *Town Center* land use and rezoned from R-5 (Low Density Residential) to B-3 (General Business District).

Representatives of the proposed project will provide an overview of the rezone action, project schedule, and will be able to answer questions. If you are not able to make this meeting, you can still contact us with any questions or concerns regarding the project at: craigb@s4ak.com or (907) 306-8104.

The project site of approximately 0.64 acres is located north east of the intersection of Abbott Rd and Elim St, described as Moorehand Subdivision No. 3 Lot 16, 17, & 18.

For more information go to: <u>s4ak.com/notice</u>



«Name» «Street» «City», «State» «Zip»



AGENDA

GENERAL MEMBERSHIP MEETING February, 24th, 2022, 6:30-8:30 PM LOCATION: Zoom ***NEW ZOOM for 2022*** https://w02wob.zoom.us/i/88060066143

https://us02web.zoom.us/j/88969066143?pwd=M3I0TVFTWDI0b1FhRkZvV2dT WkQ5Zz09

Meeting ID: 889 6906 6143 Passcode: 863421 One tap mobile +12532158782,,88969066143#,,,,*863421# US (Tacoma)

If you would like to receive email notifications from the Federation of Community Councils about ALCC meetings, click here: <u>www.communitycouncils.org</u> or go to <u>www.communitycouncils.org</u> and choose "Sign-Up" in the upper right-hand corner.

On entering the meeting, please go to the participant list and indicate if you are:

- A member of the Abbott Loop Community Council by adding the initials ALCC after your name. A member is anyone who resides in or has a business in the ALCC district.
- A guest by adding the word *Guest* or your affiliation after your name.

Please do not use the chat for private conversations or to ask questions. The chat should be used only to add relevant information (links, contact information etc.)

To ask a question or make a comment use the "raise hand" function.

Prior to speaking each speaker should state their name, address (street and cross street is ok) if a member, or guest if a guest.

Individuals calling in via the telephone must identify themselves as ALCC with name or Guest with their name and affiliation. The host can assist you. To mute/unmute tap *6. To raise your hand *9

This meeting is open to the public and will be recorded therefore, there is no expectation of privacy.

Call to order

- Round of Introductions
- Changes or additions to agenda
- Approval of minutes: Kathleen Easley
- Approval of treasurer's report: Heather Schrage

APD Officer if available

Report and Q & A

Legislative Reports: Q & A http://akleg.gov/

- Senator: Josh Revak: Newsletter and report for February
- Representative: Calvin Schrage: Newsletter and report for February
- Representative Laddie Shaw

Assembly & School Board: Q & A-www.muni.org/departments/assembly

- Assembly member Felix Rivera
- Assembly member Meg Zaletel
- Assembly member Suzanne LaFrance
- Assembly member John Weddleton
- School Board member: Andy Holleman
- JBER Community Engagement Rep Luke Waack

Candidate Introductions

Reports

FCC Representative Bruce Roberts

Roads & Projects Committee: Emily Sullivan

o CIP update

Parks & Rec Committee: Mark Miner

Planning & Zoning Committee (munimaps.muni.org/planning/allcomments.cfm): **Needs Chair**

• Craig Bennett- Three small lots located off of Abbott Rd, across from Fred Meyer. Owner would like to change the land use designation of the site from *Compact Mixed Residential* to *Town Center* and the zoning designation of the site from *R-5 (Low Density Residential)* to *B-3 (General Business District)*, this would then match the use and zoning designations of property to the south and west of the lots.

Cannabis & Alcohol Committee: **Needs Chair**

Membership & Events: Lizzie Newell

Abbott Loop Community Patrol: Dan Rudder, Lead; http://www.accpatrols.org/

Old Business

• Statewide Redistricting Maps: Update https://www.akredistrict.org/

New Business

Announcements/Comments

Next Meetings:

March, 31st, 2022 Abbott Loop Community Council Monthly Meeting April, 28th, 2022 Abbott Loop Community Council Monthly Meeting May, 26th, 2022 Abbott Loop Community Council Monthly Meeting June/July will be ALCC picnics- more information coming Comments:

Adjourn

Resources

- Abbott Loop Community Council: <u>http://communitycouncils.org/servlet/content/2.html</u>
- Abbott Loop Community Forum: <u>https://www.facebook.com/abbottloopcc/?fref=ts</u>
- Whisper Faith Kovach Playground & Fenced Dog Park: https://www.facebook.com/groups/720624007969641/
- Abbott Loop South Next Door: https://abbottloopsouth.nextdoor.com/news_feed/
- Abbott Loop North Next Door: https://nextdoor.com/neighborhood/abbottloopnorthak--anchorage--ak/
- Information about the Academy Dr.-Vanguard Dr. Project <u>http://www.academyandvanguard.com/</u>
- Anchorage Bowl Land Use Plan:

http://www.muni.org/Departments/OCPD/Planning/Projects/AnchLandUse/Pages/default.aspx

- State of Alaska DOT Seward Highway project can be found here: <u>http://www.sewardhighway.info/</u>
- APD safety message emails or text alerts: https://local.nixle.com/register/ or send a text to 888777
- Alaska Redistricting- https://www.akredistrict.org/
- Assembly 101 playlist for those wanting to learn all about Assembly procedures, how to participate, etc. <u>https://www.youtube.com/playlist?list=PLylc7U989Xcav5eQC9FmjAEofZD576ecb</u>

The Abbott Loop Community Council generally meets the last Thursday of the month from 6:30pm to 8:30pm at Abbott Loop Elementary except in May (date change due to school closure), June (Summer Picnic), July (Potluck Picnic), November and December (combined meeting). If you have agenda items, please send your requests to both: Bruce Roberts <u>brucearoberts@hotmail.com</u> 907-952-9969 & Kathleen Easley <u>katmandu26@hotmail.com</u> 907-748-6076.

Dena'inaq elnen'aq' gheshtnu ch'q'u yeshdu. (Dena'ina)

I live and work on Dena'ina land. (English) ~ Translation by Joel Isaak and Sondra Shaginoff-Stuart

ABBOTT LOOP COMMUNITY COUNCIL

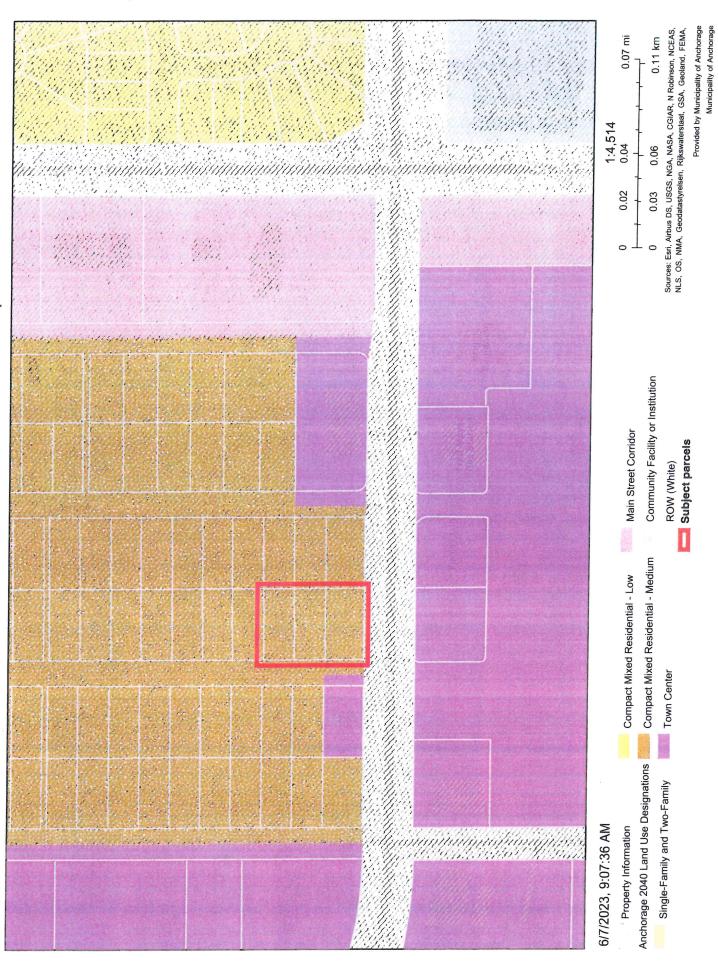
OFFIC	ERS		DIRECTORS	
PRESIDENT	Bruce Roberts	Pat O'Hara	Lizzie Newell	Dan Rudder
VICE-PRESIDENT	Susan Soule	Mark Miner	Yolanda Meza	Emily Sullivan
SECRETARY	Kathleen Easley	Kari Nore	Patti Higgins	Marilyn Russel
TREASURER	Heather Schrage			

STANDING COMMITTEES SPECIAL COMMITTEES

PARKS & REC	Roads & Projects	P & Z	Cannabis & Alcohol	Membership & Events	Community Patrol	By-Laws Committee
Mark Miner Chair	Emily Sullivan Chair	Needs Chair	Needs Chair	Lizzie Newell Chair	Dan Rudder Lead	Kari Nore Chair
Sheila Cernich	Dan Boland	Akis Gialopsis		Kari Nore	Patti Higgins	Susan Soule
Patti Higgins	Mike Moeglein	Dan Boland		Sheila Cernich	Pat Higgins	Patti Higgins
Susan Soule	Bruce Roberts			Patti Higgins	Thomas Greenman	
					Phil Parks	

Attachment A

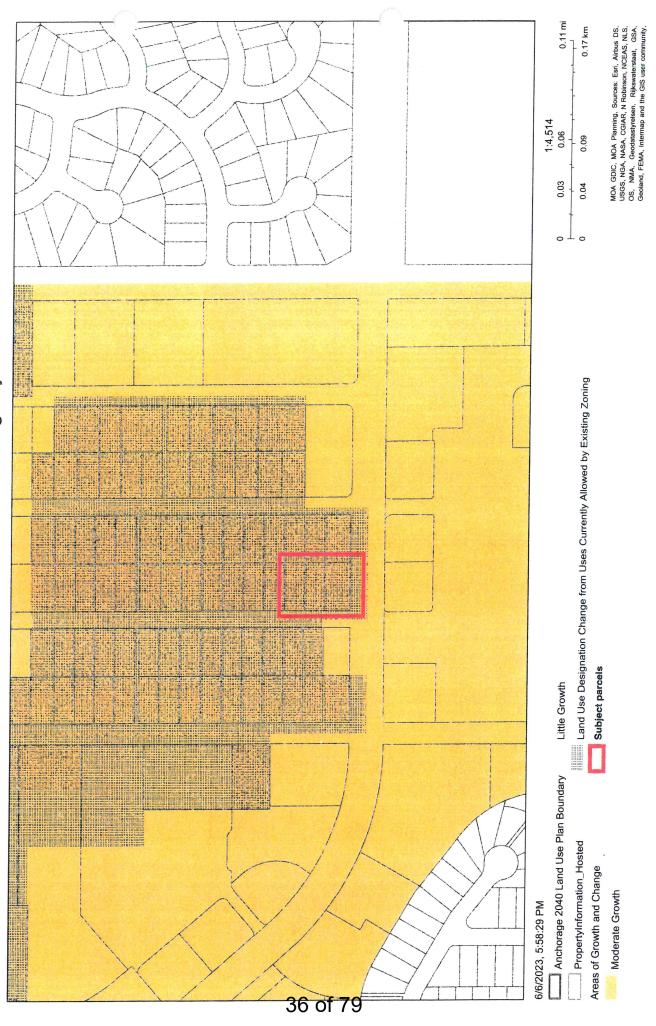
Anchorage 2040 Land Use Plan Map



³⁵ of 79

Attachment B

Areas of Growth and Change by 2040



Kenai Peninsula Borough, Matanuska-Susitna Borough GIS, Muntcipality of Anchorage, State of Alaska, @ OpenStreetMap, Microsoft, Esri, HERE, Garmin, SafeGraph, METI/NASA, USGS, EPA, NPS, US Census Bureau, USDA | MOA GDIC, MOA Planning |



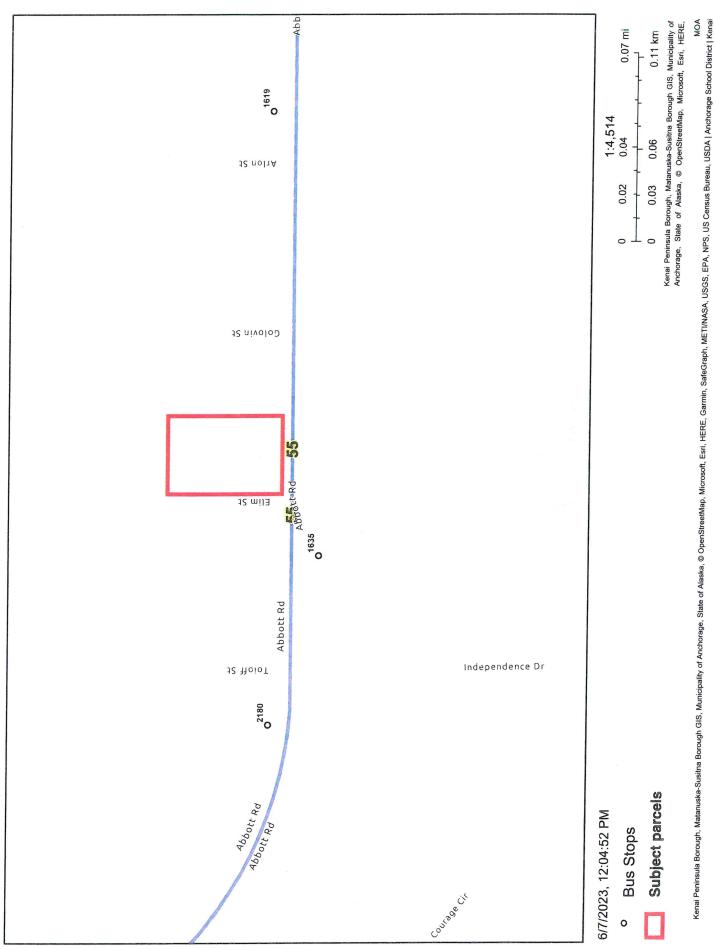
LUPM Implementation Actions Map

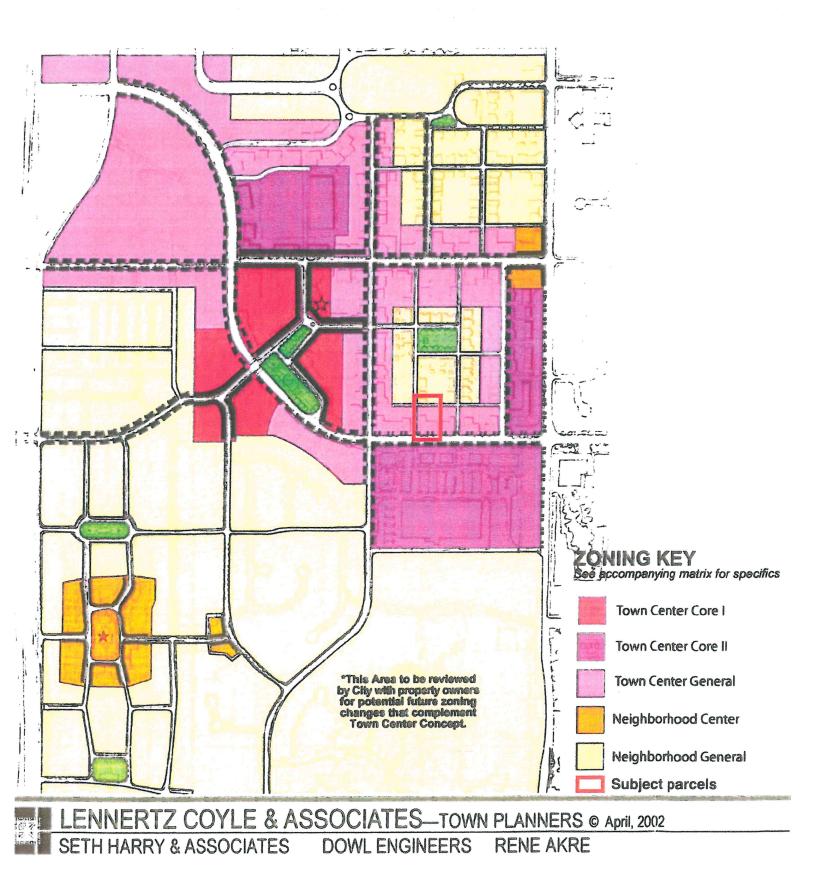


³⁷ of 79



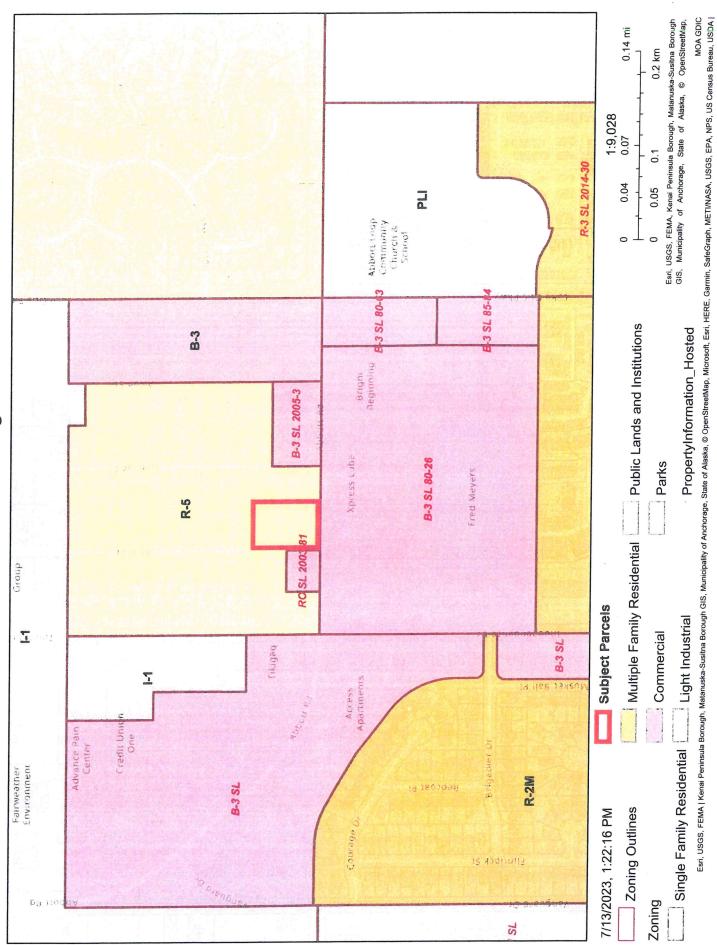
MOA People Mover





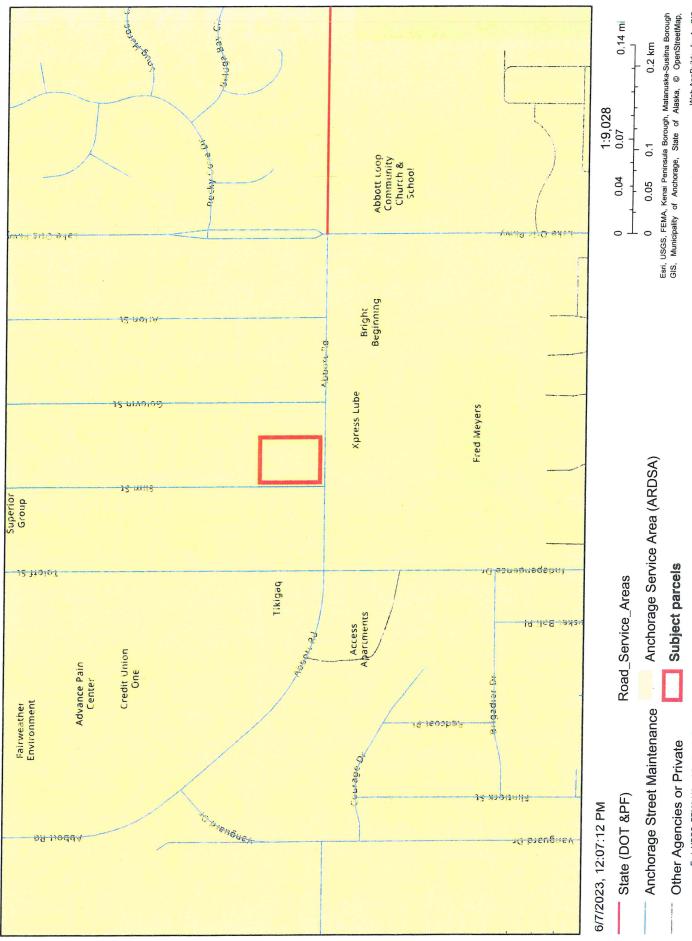


MOA Zoning

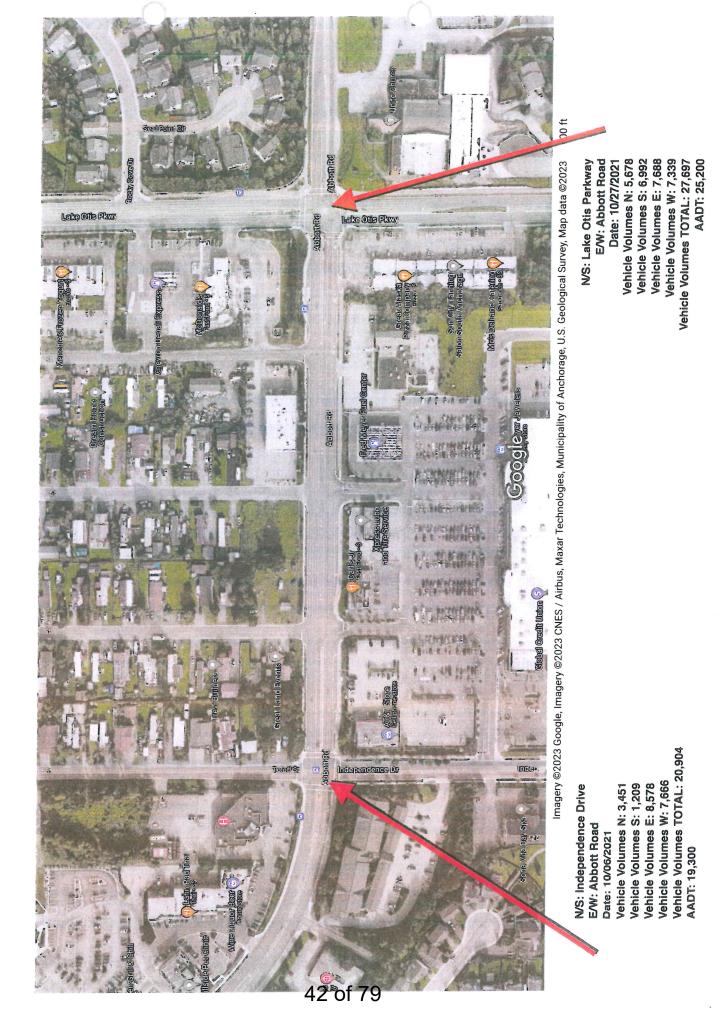


Attachment G

Street Ownership Map



Esri, USGS, FEMA | Kenai Peninsula Borough, Matanuska-Susitna Borough GIS, Municipality of Anchorage, State of Alaska,
OpenStreetMap, Microsoft, Esri, HERE, Garmin, SafeGraph, METI/NASA, USGS, EPA, NPS, US Census Bureau, USDA |



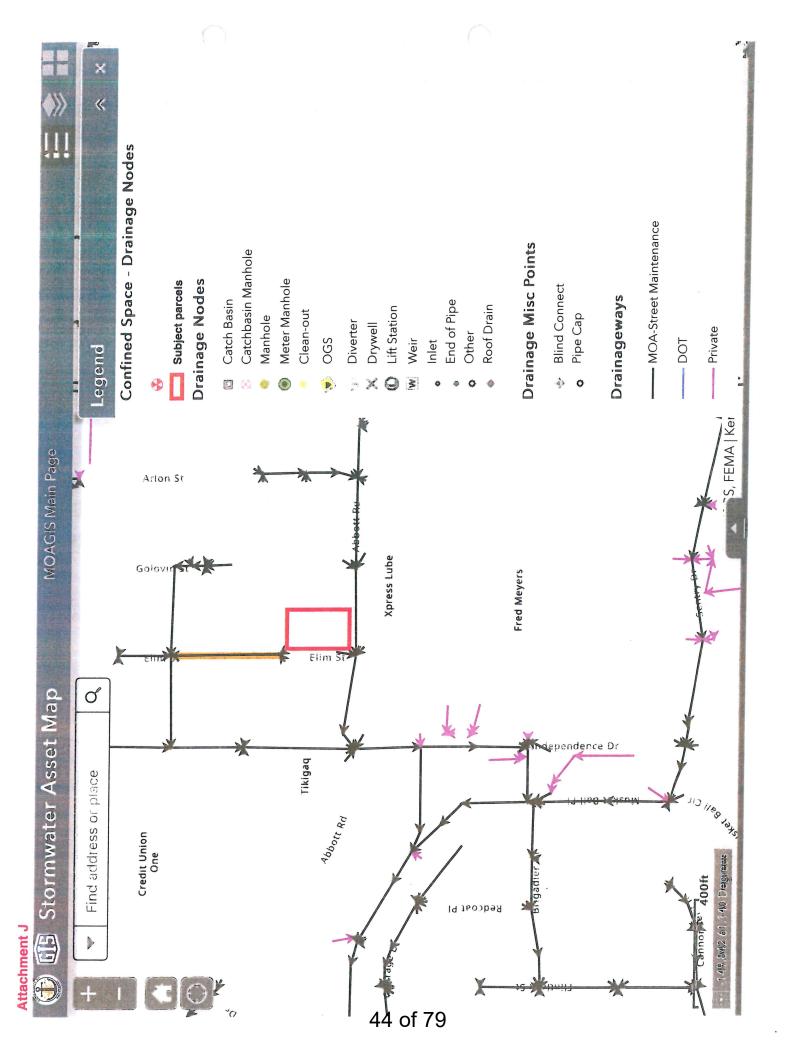
Attachment H

Customers: Water & Wastewater



https://awwu.maps.arcgis.com/apps/View/index.html?appid=e48ebfb0f6a64c4683b10853da01e444

Page 1 of 1



2022 Capital Improvement Budget Project Management & Engineering Department (in thousands)

Projects	Bonds	State	Federal	Other	Total
100th Ave Surface Rehab - Victor Rd to Minnesota Dr	500	-	-	-	500
2nd Ave/Nelchina St Area Storm Drain Improvements Phase II	2,100	-	-	-	2,100
36th Ave Resurfacing Phase II - Latouche St to Lake Otis Pkwy	500	-	-	-	500
42nd Ave I Ingrade - Lake Otis Pkwy to Floring St	2 000	-	-	-	2 000
Abbott Rd Surface Rehab - 88th Ave to Lake Otis Pkwy	500	-	-	-	500
ADA improvements	000				000
Airguard Rd Improvements Phase I	300	-	-	-	300
Alaska Railroad Crossing Rehabs	500	-	-	-	500
AMATS: 4th Ave Signals and Lighting - Cordova St to Ingra St	-	-	7,100	-	7,100
AMATS: Dr. Martin Luther King Jr. Ave Extension	100	-	-	-	100
AMATS: Mountain Air Dr - Rabbit Creek Rd to E 164th Ave	-	-	1,500	-	1,500
AMATS: Potter Dr Rehabilitation - Arctic Blvd to Dowling Rd	-	-	150	-	150
AMATS: Spenard Rd Rehabilitation - Benson Blvd to Minnesota Dr	400	-	2,500	-	2,900
ARDSA Alley Paving	300	-	-	-	300
ARDSA Sound Barrier/Retaining Wall Replacement	250	-	-	-	250
ARDSA Street Light Improvements	500	-	-	-	500
Campbell Woods Subd Area Road and Drainage Improvements	3,500	-	-	-	3,5 <mark>0</mark> 0
Camrose Dr Area Storm Drain Improvementss	1,000	-	-	-	1,000
Crawford St/Terry St Area Resurfacing Phase II	400	-	-	-	400
Dimond D Cir Curb and Resurfacing	200	-	-	-	200
Dowling Rd Surface Rehab - Lake Otis Pkwy to Elmore Rd	500	-	-	-	500
Downtown Lighting and Signals Upgrades	3,000	-	-	-	3,000
Eagle River/Chugiak Road and Drainage Rehab	-	-	-	600	600
Facility Safety/Code Upgrades	500	-	-	-	500
Flooding, Glaciation, and Drainage Annual Program	750	-	-	-	750
Image Dr/Reflection Dr Area Road Reconstruction Phase II	2,900	-	-	-	2,900
Intersection Resurfacing	150	-	-	-	150
Lakehurst Dr Area Drainage Improvements Phase V	200	-	-		200
Low Impact Development Annual Program	250	-	-	-	250
Maudest PI Drainage and Surface Rehab	350	-	-	-	350
Old Seward Hwy/Int'l Airport Rd Area Storm Reconstruction	2,500	-	-	-	2,500
Pavement and Subbase Rehabilitation	1,000	-	-	-	1,000
Pedestrian Safety and Rehab Annual Program	500	-	-	-	500
Road and Storm Drain Improvements Annual Program	1,000	-	-	-	1,000
Storm Drain Condition Assessment and Rehabilitation Program	500	-	-	-	500
Zodiac Manor Subd Area Surface Rehab Phase IV	200	-	-	-	200
 Total	27,850	6	11,250	600	39,700

Attachment L 08.25.22 PC Final

Table 8. National Highway System (NHS) AMATS FFY 2023-2026 TIP

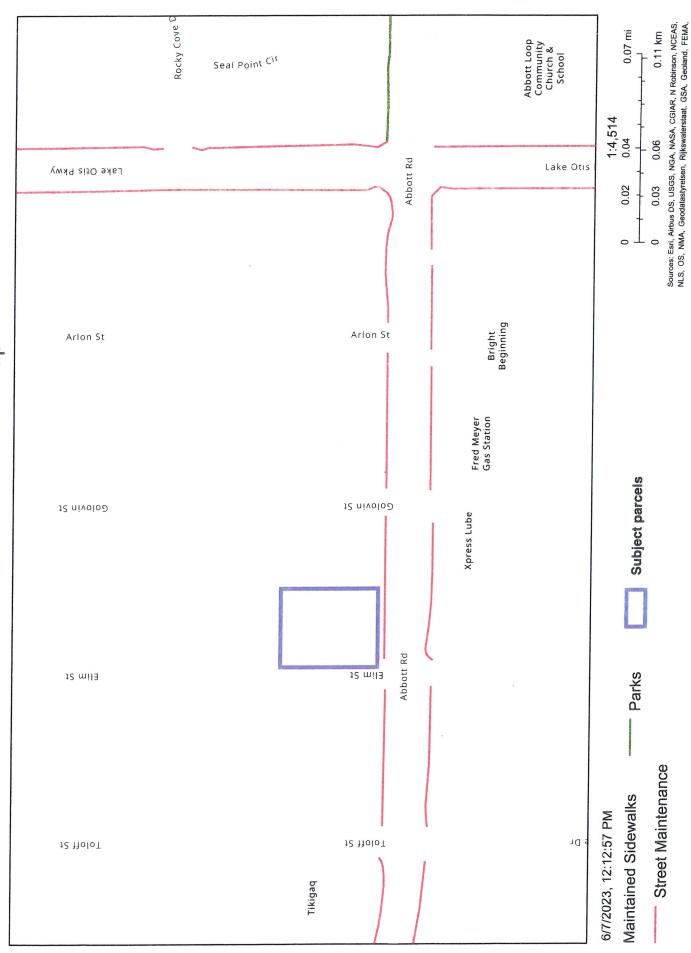
08.25.22 PC Final

	Est total	project cost	\$0	\$181,500	\$125,000	\$66,550	\$665,000	\$36,000					INCOVE / NYE
	Est project	2026	\$0	\$105,000	\$100,000	\$66,550	\$665,000	\$36,000					UCC.41 CE
	Estimated	after 2026	\$0	\$76,500	\$25,000	\$0	\$0	50	\$0	\$0	\$0	\$0	anc'inte
SNIM		2026	\$0	\$0	\$25,000	\$0	\$0	\$0	\$0	80	80	80	1000,046
housands)	ptember 30	2025	\$0	\$0	\$25,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	Innnicte Intrince
YEAR (S in Thousands)	October 1 - September 30	2024	\$0	\$0	\$25,000	\$66,500	\$662,500	\$36,000	\$18,900	\$8,640	\$14,400	\$6,600	0+0,000
YEAR (S in Thousands)	Oct	2023	\$0	\$105,000	\$25,000	\$50	\$2,500	80	80	\$0	\$0	80	000,4010
	PROJECT	PLAN	Underway	2023 - U/C	2023-2026+ - All Phases	2023 - ROW 2024 - C	2023 - D						
	PROJECT LOCATION		Seward Highway Dowling Road Interchange Rehabilitation - Project will improve the Dowling Road roundabouts, the associated highway ramps, and make other improvements as needed to enhance safety and increase traffic flow.	Seward Highway O'Malley Road to Dimond Boulevard Reconstruction Phase II - This is the second phase of the Seward Highway project, and will reconstructs the Seward Highway from Dimond Boulevard to O'Malley Road. Project includes an underpass to connect 92nd Avenue (west of the Seward Highway) with Academy Drive (east of the Seward Highway). The design and first construction phase are under Need ID 29731.	Pavement and Bridge Preservation - Crack sealing, surface treatment drainage, signage, guardrail, illumination, and other refurbishments to prolong the life of road pavement and bridges and their safety related structures. Project includes NHS Lane Delineators, Destination & Distance Signing, Pavement Markings and Signalization, Abandoned Vehicle Program, Road Surfacing and Transfer, Road Surface Treatments, and improve curb ramps to meet ADA standards (in coordination with Need ID 30397). The scope does not include landscaping or the relements inconsistent with a pavement preservation focus. This is a DOT&PF central region wide program with approximately \$25M going to projects within the AMATS area on an annual basis with a majority going to the NHS.	Glenn Highway: Airport Heights to Parks Highway Rehabilitation - Projects consists of rehabilitation of the Glenn Highway between Airport Heights and the Parks Highway to be coordinated with HSIP safety improvements.	Seward Highway MP 98.5-118 Reconstruction - Project will reconstruction the Seward Highway from MP 98.5-118 to a 4-lane highway.	Tudor Road Interchange - Project will reconstruct the Tudor Road Interchange. Interchange is at the end of its design life and has operational issues. Reconstruction will improve the vertical clearance, widen the bridge, reconstruct ramps and intersections, improve non-motorized facilities, and incorporate other improvements to bring the interchange up to current standards.	Glenn Highway Incident Management - Project will construct modifications and improvements to facilitate efficient through travel along the Glenn Highway and nearby roads between Airport Heights and the Parkks Highway so that during times when lanes are blocked by crashes or other events, ensuing traffic congestion is mitigated, and gridlock does not preclude travel between Anchorage, Eagle River, and the Matanuska Valley.	Genu Highway Hiland Interchange - Project will make short term improvements to the Glenn Highway at Hiland Road interchange utilizing the existing bridge and delaying the need for eventual bridge overpass replacement and interchange reconstruction. This project will reconfigure the interchange and make other associated improvments to increase the efficiency and functionality of the interchange, and reduce associated singly concerns.	Muldoon Road - Debarr Road to Glenn Highway - Extend service life of the existing roadway. Work may include ADA improvements, structural improvements in specific areas, roadside hardware, signal hardware, utilities, minor safety and improvements, (and stormwater treatment if remined).	Abbott Road - Lake Otts to New Seward Highway - Extend service life of the existing roadway. Work may include ADA improvements, structural improvements in specific areas, roadside hardware, signal hardware, utilities, minor safety and improvements, (and stormwater treatment if required).	The contingency list of projects for each year will consist of the following year's projects.
	IIP Need		NHS0002	NHS0004	NHS0005	9000SHN	NHS0007	NHS0008	6000SHN	NHS0010	1100SHN	NHS0012	jects for each
Descention	Agency		DOT&PF	DOT&PF	DOT&PF	DOT&PF	DOT&PF	DOT&PF	DOT&PF	DOT&PF	DOT&PF	DOT&PF	ency list of pro
CTID	Need ID		29730	30691	18924	31274							he conting

*Projects are not listed in priority order. Project totals include match. The match is funded with State funding.

Project estimates are shown in Year of Expenditure Dollars.



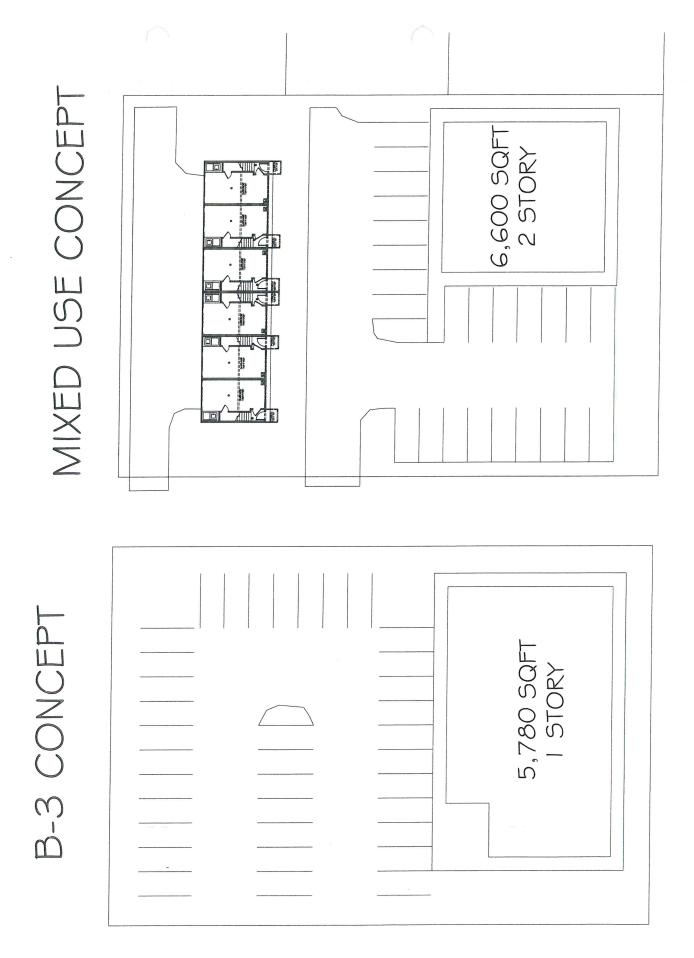


Maintained Sidewalks Map

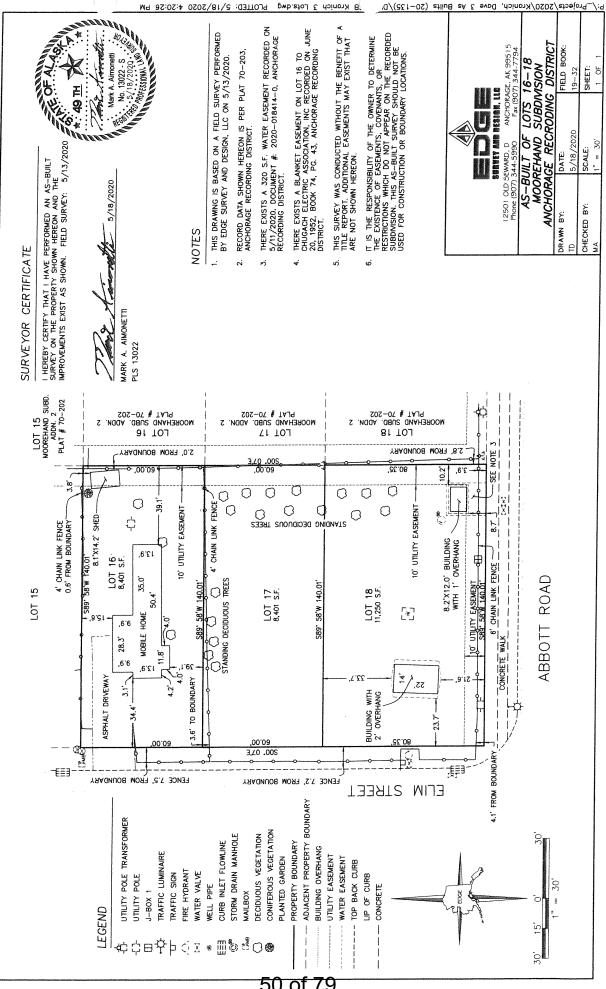
1	-		2
1		2	-
	e		-
	2	1	
	0		٩
	٩		,
	0		
	2		v
	5		
	2		-
	s		
1			2
	C		3
	2		2
	ſ		٩
	2	٩	0
	٠		ø
1	ă,		a
1			2
	0		۲

Zoning Comparisons

		Minimum lot dimensions	dimensions		Max lot	Moorehand	winiM	Minimim Sothack Boardinand	- 181		
	Area (sq ft)	-	Width (ft)	Moorehand C	coverage (%)	(max bida)	Eront			Max number of principal	Maximum height of structures
R-5: Low-Density Residential District	tential Distric		a un termore		Contraction of the second		NICL I	anic	Hear	surgences per lot or tract	E)
Dwelling, single-family, or 7,000		Lt 16: 8,401	50		30	1116-2520	00				A STATE OF A
one mobile home		Lt 17: 8,401							01	-	Principal: 30 Accessory garages / camorts: 25
Dwalling two family.	10 000					Т					Other accessory: 12
	000,61		001	Lt 16: 60 3 Lt 17: 60	30	Lt 16: 2,520	20	5	10	-	
		Lt 18: 11,250		Lt 18: 80.35	-	Lt 18: 3,375					
All other uses	7,000	Lt 16: 8,401	50	1	30 L	T	20	Ľ	01		
		Lt 17: 8,401		Lt 17: 60		1000				AN	
		Lt 18: 11,250		Lt 18: 80.35	1	Lt 18: 3.375					
B-3: General Business				and the second s	and the second	C. S. D. S.	State of the state	ALC: NO CONTRACTOR OF ALC: NO	State State and state and state and		
Residential household	6.000	Lt 16: 8.401	50	Γ	1	1 1 1 2 . 4 001		A NEW COLUMN TWO IS NOT THE OWNER.			and and the second s
		1+17.0 404					0	5 plus one toot for each 5 10		N/A	45
0		1+10.41 0401		TT 1/: 00		Lt 17: 4,201		feet in height exceeding			
All other used	0000	-		LT 18: 80.35	1	Lt 18: 5,625		35 feet			
	0,000		20	-	Unrestricted A	WA	10	15 if adjacent to a	15 if adjacent to a	N/A	45 evcent in the Midtourn and
		LT 17: 8,401		Lt 17: 60			_	residential district:			
		Lt 18: 11,250		Lt 18: 80.35				east 10	otherwise 0 or at least 5		Voulided by the Seward
											Portored and Finder Arctic
											boulevard, and Fireweed Lane,
											where there is no maximum
											height, and except in the U-MED
											District area bounded by Tudor
							_				Road, Elmore Road, Ambassador
				- Arreste							Drive, and the north and east
											alignments of Tudor Centre Drive,
		San		1000 () 10 ()							where the maximum height is 75
R-4A				A CONTRACTOR OF STATE	State and the state of the state	A STATE OF A	A CANADA				
Dwelling, townhouse	2,000	Lt 16: 8.401	20 (30 on	Γ	en l	1 1 1 C . E 041	Mic. 10		and the second se	and the second se	
			-	1117.60		-		non lot line;	15 if adjacent to a	More than one principal structure	35
		11 18: 11 250		1118.80 35		LT 17: 5,041	Max: 20 5	otherwise 5	ot	may be allowed on any lot or tract	
Dwelling, mixed-use	6,000	Lt 16: 8,401	50	_	75	Т	A minimum of 50% of the	10 if adjacent to a	or R-4A); otherwise	in accordance with subsection	
		Lt 17: 8,401		Lt 17: 60	-		shall be within the	tront	10	21.07.110F.2.	20
		Lt 18: 11,250		-			maximum front oothook	for R-4 or R- 44)			
Uwelling, multi-family	6,000	Lt 16: 8,401	50	_	75 1	Г		otherwise 5			
-		Lt 17: 8,401		Lt 17: 60	-	Lt 17: 6,301	(.0.0 000.00.1 2 000)				6/
		0		_		Lt 18: 8,438					
All other uses	6,000		50	Lt 16: 60 7	75 1	Lt 16: 6,301					
		Lt 17: 8,401		Lt 17: 60	-	Lt 17: 6,301					
		Lt 18: 11,250		Lt 18: 80.35	-	Lt 18: 8,438					
Lot 16	0.1928604	acres									
	0.1928604	acres									
		acres									



Attachment O



Attachment P

Attachment Q

Abbot Loop Community Council RESOLUTION 2023-01

Abbott Loop Community Council Resolution in Support of the Land Use Amendment and Zone Amendment of Moorehand Subdivision No.2 Lots 17 & 18 and Moorehand Subdivision No. 3 Lots 16, 17, & 18.

WHEREAS, presentations were made at the February 23rd, 2022 and the January 26th, 2023 General Membership Meetinga, hosted on Zoom and in person, regarding the intention to amend the current land use and zone designation of 5 lots located off of Abbott Road across from Fred Meyer. The parcels are currently designated as *Compact Mixed Residential - Medium* land use and zoned R-5 (Low Density Residential). It is proposed that the parcels designations be changed to *Town Center* land use and zoned B-3 (General Business District); and

WHEREAS, this change in designation would reflect the character of the surrounding *Town Center* and B-3 zoned parcels along Abbott Road and would work towards the Anchorage 2040 Land Use Plan Goal 3, "Mixed-use, walkable commercial centers and corridors thrive within their neighborhood context, offer housing affordable to a range of incomes, and enable business growth."; and

WHEREAS, per the AMC Title 21, the B-3 zoning district is intended primarily for general commercial uses in commercial centers and areas exposed to heavy traffic, such as this location. They are subject to the public view and should provide an attractive appearance with landscaping, sufficient parking, and controlled traffic movement. Abutting residential areas should be protected from potentially negative impacts associated with commercial activity. In addition to a wide range of commercial office, retail and commercial services, other use categories such as residential and community uses, and mixed-use projects, are allowed;

NOW, therefore Abbott Loop Community Council supports the amendment of Moorehand Subdivision No.2 Lots 17 & 18 and Moorehand Subdivision No. 3 Lots 16, 17, & 18 from *Compact Mixed Residential - Medium* land use to *Town Center* land use and from R-5 zoning to B-3 zoning.

Mover: Sheila Cernich Seconder: Patti Higgins Votes: Yes<u>25</u> No <u>03</u>

Passed this 23rd day of February, 2023.

Kathleen Easley Secretary

Bruce Roberts ALCC President

02/23/23 Date

Attachment Q

MUNICIPALITY OF ANCHORAGE ASSEMBLY INFORMATIONAL MEMORANDUM No. AIM 82-2023

Meeting Date: April 11, 2023

From: **Chair LaFrance**

ABBOTT LOOP COMMUNITY COUNCIL RESOLUTION IN Subject: SUPPORT OF THE LAND USE AMENDMENT AND ZONE AMENDMENT OF MOOREHAND SUBDIVISION NO. 2 LOTS 17 & 18 AND MOOREHAND SUBDIVISION NO. 3 LOTS 16, 17, & 18.

Please see the attached resolution from the Abbott Loop Community Council for your review and information.

9 10

1 2

3

4

5

6 7

8

Prepared by: 11

Jenna Brister, Executive Administrative Assistant Barbara A. Jones, Municipal Clerk Respectfully submitted: Suzanne LaFrance, Chair

Approved by: 12 13

Departmental and Public Comments

•

 $\left(\right)$

Kimmel, Corliss A.

From: Sent: To: Subject: Walters, Michael S. Friday, September 8, 2023 7:37 AM Blake, Lori A.; Kimmel, Corliss A. 2023-0097 Request for Reviewing Agency Comments

RECEIVED

SEP 0 8 2023

All:

ROW has the following comments for case number 2023-0097:

ROW has no comment or objections on the proposed action.

Regards,

Michael S Walters Senior Plan Reviewer Right of Way Section <u>michael.walters@anchorageak.gov</u> Office:907-343-8226 Cell: 907-727-7637 Fax: 907-249-7910



An online tool for Anchorage



MEMORANDUM

SEP 06 2023

DATE:	September 06, 2	2023
-------	-----------------	------

TO: Dave Whitfield, Planning Manager, Planning Section, Planning Division

- FROM: Seth Wise, Engineering Technician III, Planning Section, AWW
- RE: Zoning Case Comments Decision date: October 02, 2023 Agency Comments due: September 05, 2023

AWWU has reviewed the materials and has the following comments:

2023-0097 LOTS 16, 17 & 18, MOOREHAND SUBDIVISION ADDITION NO. 3 (PLAT 70-203) – Review and Recommendation by the Planning and Zoning Commission of a Request to Rezone three (3) parcels of land from R-5 (Low-Density Residential) District to B-3 (General Business) District, Grid SW2333.

- 1. These parcels are within AWWU's certificated sanitary sewer service district and are outside of AWWU's water service district.
- 2. AWWU sanitary sewer service is available to these parcels.
- 3. AWWU has no other comments or objections to this Review and Recommendation.

If you have any questions pertaining to public water or sewer, please call (907) 564-2757 or send an e-mail to <u>seth.wise@awwu.biz</u>.

Anchorage Water & Wastewater Utility



Municipality of Anchorage Project Management and Engineering MEMORANDUM



DATE: September 5, 2023

To: Dave Whitfield

RECEIVED

SEP 0 5 2023

FROM: Kyle Cunningham

SUBJECT: Cases 2023-0096 & 2023-0097: Comments from Watershed Management Services.

Watershed Management Services (WMS) has the following comments for the October 2, 2023 Planning and Zoning Commission hearing:

2023-0096 – Lots 16, 17, & 18, Moorehand Subdivison Addition No. 3 (Plat 70-203);
 WMS has no comments on or objections to this request.



MUR CIPALITY OF ANCHO AGE

Traffic Engineering Department



MEMORANDUM

RECEIVED

DATE: August 28, 2023

AUG 28 2023

- TO: Current Planning Division Supervisor, Planning Department
- THRU: Kristen A. Langley, Traffic Safety Section Supervisor, Traffic Engineering Department

FROM: Randy Ribble PE, Assistant Traffic Engineer

SUBJECT: 2023-0097 Rezone three (3) parcels of land from R-5 (Low Density Residential) to B-3 (General Business) District

Lots 16-18, Moorehand Subdivision Addition # 3 (Plat 70-203)

Traffic Engineering has no objection to the proposed rezoning of these parcels to B-3 (General Business) District.

MUNICIPALITY OF ANCHORAGE

Development Services Department



Private Development Section

RECEIVED

Mayor Dave Bronson

AUG **2**8 2023

Comments to Planning and Zoning Commission Applications/Petitions

MEMORANDUM

DATE: August 28, 2023

TO: Francis McLaughlin, Senior Planner

FROM: Judy Anunciacion, Private Development Engineer

SUBJECT: PZC Case 2023-0097

<u>Case 2023-0097</u> – Review and Recommendation by the Planning and Zoning Commission of a Request to Rezone three (3) parcels of land from R-5 (Low-Density Residential) District to B-3 (General Business) District.

Department Recommendations:

The Private Development section has no objection to the request to rezone three (3) parcels of land from R-5 (Low-Density Residential) District to B-3 (General Business) District.



Department of Transportation and Public Facilities

Program Development and Statewide Planning Anchorage Field Office

> 4111 Aviation Avenue P.O. Box 196900 Anchorage, AK 99519-6900 Main number: 907-269-0520 Fax number: 907-269-0521 Website: doi.state.ak.us

August 23, 2023

RECEIVED

AUG 2 3 2023

David Whitfield, Current Planning Manager MOA, Community Development Department Planning Division P.O. Box 196650 Anchorage, Alaska 99519-6650

[Sent Electronically]

Re: MOA Zoning Review

Dear Mr. Whitfield:

The Alaska Department of Transportation and Public Facilities (DOT&PF) has reviewed the following zoning cases and has no comments:

- 2023-0096 Comprehensive Plan Amendment (9131 & 9111 Elim St)
- 2023-0097 Zoning Map Amendment (9131 & 9111 Elim St)
- 2023-0108 Title 21 Parking and Site Access Clean-up Text Amendments

All properties accessing DOT&PF roads must apply to Right-of-Way for a driveway permit, subject to provisions listed in 17 AAC 10.020. Any previously issued driveway permits become invalid once the property undergoes a platting action and must be reissued.

We recommend the petitioner verify all section line easements and DOT&PF road rights-of-way adjacent to their property. For assistance, the petitioner may contact the Engineering group within the Right of Way section in DOT&PF at (907) 269-0700. The petitioner is liable to remove any improvements within the easements and rights-of-way that impede the operation and maintenance of those facilities even if they are not shown on the plat, so it is in the petitioner's best interest to identify the exact locations and widths of any such easements or rights-of-way before they improve the property.

If any section line easements or road rights-of-way exist within the bounds of their plat, we recommend the petitioner dedicate them. If there is an existing right-of-way or easement, the petitioner is unable to develop that portion of the property yet continues to pay property taxes on it; dedicating will remove that cost to the petitioner.

"Keep Alaska Moving through service and infrastructure."

Kimmel, Corliss A.

From: Sent: To: Cc: Subject: Wilson, Karleen K. Tuesday, August 15, 2023 3:02 PM Blake, Lori A.; Kimmel, Corliss A. Wilson, Karleen K: 2023-0097 Reviewing Agency Comments

No comments from Addressing.

RECEIVED

Karleen Wilson MOA Addressing Official 907.343.8168 MOA Official Address Map

AUG 1 5 2023

From: Stewart, Gloria I. <gloria.stewart@anchorageak.gov>
Sent: Tuesday, August 15, 2023 2:58 PM
To: Wilson, Karleen K. <karleen.wilson@anchorageak.gov>
Subject: RE: 2023-0096 & 2023-0097 Request for Reviewing Agency Comments

2023-0096 is for the Comp Plan Amendment (changes land use and map to "Town Center") 2023-0097 is the Rezone from R-5 to B-3

It is not often you are confused :)



Planning Department MUNICIPALITY OF ANCHORAGE Gloria I. Stewart Senior Planning Technician • Planning Department Current Planning Division - Zoning & Platting Email: gloria.stewart@anchorageak.gov Phone: (907) 343-7934 4700 Elmore Road, Anchorage, AK 99507 www.muni.org/planning

From: Wilson, Karleen K. <<u>karleen.wilson@anchorageak.gov</u>> Sent: Tuesday, August 15, 2023 2:55 PM To: Stewart, Gloria I. <<u>gloria.stewart@anchorageak.gov</u>> Subject: FW: 2023-0096 & 2023-0097 Request for Reviewing Agency Comments

So are they really applying for two different rezones on the exact same 4 lots? I'm a bit confused, just checking,

Karleen Wilson MOA Addressing Official 907.343.8168 MOA Official Address Map

From: Stewart, Gloria I. <<u>gloria.stewart@anchorageak.gov</u>> Sent: Monday, August 14, 2023 2:46 PM

Affidavit of Posting



AFFIDAVIT OF POSTING

CASE NUMBER: 2023-0097

I, <u>CHRISTOPHER</u> M. SCHUTTE hereby certify that I have posted a Notice as prescribed by Anchorage Municipal Code 21.03.020H.5. on the property that I have petitioned for days prior to the public hearing on this petition. I acknowledge this Notice(s) must be posted in plain sight and displayed until all public hearings have been completed.

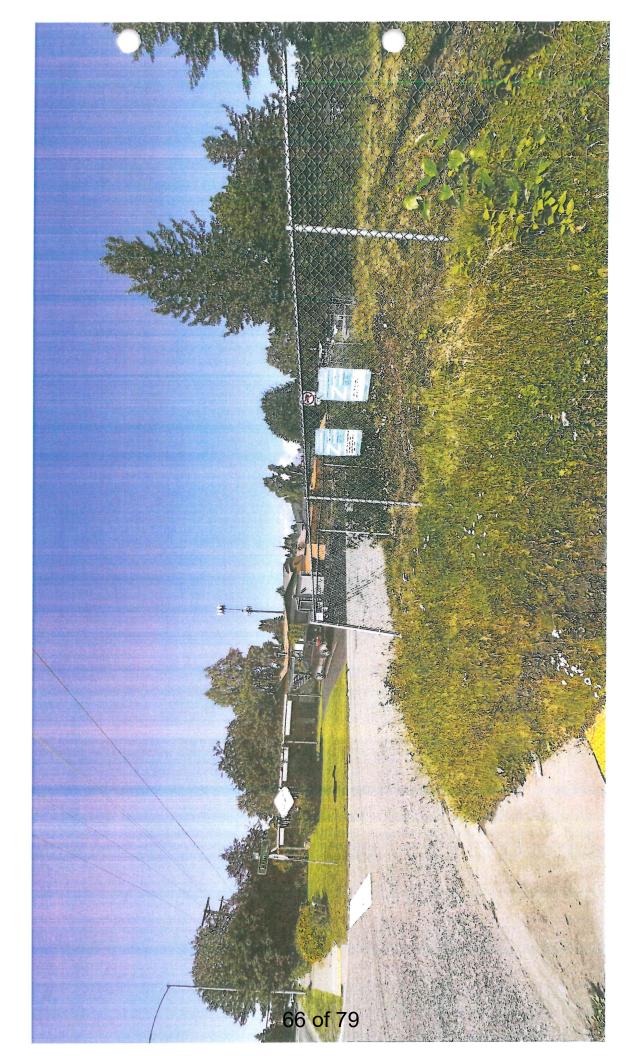
Affirmed and signed this 17^{11} day of $AUGUST$, 2023 .
Signature
LEGAL DESCRIPTION
Tract or Lot: Lots 16-18
Block:
Subdivision: MOCREHAND SUB, # 3

!









Date: 6-10-63

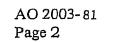
Submitted by: Prepared by: For reading

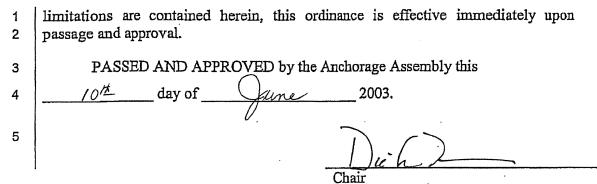
Planning Department April 22, 2003

1 2 Anchorage, Alaska 3 AO 2003-81 4 THE ANCHORAGE MUNICIPAL 5 AN ORDINANCE OF ASSEMBLY AMENDING THE ZONING MAP AND PROVIDING FOR THE REZONING OF 6 APPROXIMATELY 0.262 ACRES FROM R-5 TO B-3 SL FOR MOOREHAND 7 SUBDIVISION, LOT 20, GENERALLY LOCATED AT THE NORTHWEST 8 CORNER OF ELIM STREET AND ABBOTT ROAD. 9 10 (ABBOTT LOOP Community Council) (Planning and Zoning Commission Case 2003-015) 11 12 THE ANCHORAGE ASSEMBLY ORDAINS: Section 1. The zoning map shall be amended by designating the following described 13 property as B-3-SL (general commercial with special limitations)/2010e: 14 Moorehand Subdivision, Lot 20 as shown on Exhibit "A" (Planning and Zoning 15 Commission Case 2003-015). 16 The zoning map amendment described in Section 1 above shall be 17 Section 2. subject to the following special limitations regarding the uses of the property: 18 1. Resolving access with the Municipal Traffic Engineer prior to the 19 issuance of any building permits. 20 2. Providing and maintaining a 10-foot planted screening easement on the 21 south and east property lines wherever the site abuts residential zoning. 22 The special limitations set forth in this ordinance prevail over any 23 Section 3. inconsistent provisions of Title 21 of the Anchorage Municipal Code, unless 24 specifically provided for otherwise. All provisions of Title 21 of the Anchorage 25 Municipal Code not specifically affected by the Special Limitations set forth in this 26 ordinance shall apply in the same manner as if the district classification applied by 27 this ordinance were not subject to Special Limitations. 28 Section 4. The Director of the Planning Department shall change the zoning map 29 accordingly. 30 This ordinance shall become effective within ten (10) days after the 31 Section 5. Director of the Planning Department has received written consent of the owners of 32 the property within the area described in Section 1 above to the special limitations .33 contained herein. The rezone approval contained herein shall automatically expire 34 and be null and void if the written consent is not received within 120 days after the 35 date on which this ordinance is passed and approved. In the event that no special 36

AIM 47-2003

K





ATTEST:

Junda R. Leim Municipal Clerk



MUNICIPALITY OF ANCHORAGE ASSEMBLY INFORMATION MEMORANDUM

AIM No. 47-2003

Meeting Date: April 22, 2003

From: Mayor

Subject: A0 2003- 81

Transmittal of Planning and Zoning Commission recommendation to the Assembly to disapprove rezoning 0.26 acres from R-5 to B-3 for Moorehand Subdivision No. 4, Lot 20, generally located at the northwest corner of Elim Street and Abbott Road.

In accordance with AMC 21.20.100 D., Mr. David Jensen, the petitioner, filed a written statement with the Municipal Clerk requesting that an ordinance amending the zoning map to B-3 from R-5 be submitted to the Municipal Assembly. The Planning and Zoning Commission disapproved the rezone request. That action is final unless the pplicant requests an ordinance be forwarded to the Municipal Assembly within 20 days of the Commission's decision.

8 Mr. David Jensen petitioned to rezone a single lot, approximately 0.26 acres in size, 9 currently zoned R-5 (Rural Residential District) to B-3 (General Business District). It 10 is located at the northwest corner of Elim Street and Abbott Road. The Planning and 11 Zoning Commission found B-3 zoning does not meet the standards for a zoning map 12 amendment as required by AMC 21.20.090, and was not consistent with the 13 requirements for implementation of the Anchorage 2020 Anchorage Bowl 14 Comprehensive Plan.

15

7

16 The Commission also found that the B-3 zoning request would constitute a spot 17 zoning, as established by past court decisions. Mr. Jensen's request was for the 18 specific use of a photographic studio. It is generally held that spot zoning is singling 19 out a small parcel of land for the benefit of the owner to the detriment of other 20 property owners and the community. Spot zoning can be either spatial or non-spatial 21 and in this case is both because it is a small parcel of land 6,000 square feet, and 22 benefits only one property owner for one specific use.

23

The February 20, 2001 adopting ordinance for the Anchorage 2020 Anchorage Bowl Comprehensive Plan (AO 2000-119(S)) directs that the approving authority may approve an application for an entitlement only if it does not conflict with the goals, policies and objectives of the plan. This rezone would directly conflict with policy number twenty-one of the Anchorage 2020 Anchorage Bowl Comprehensive Plan.

29

Page 2

The Commission voted unanimously to recommend the Assembly disapprove the rezoning map amendment request.

3 4

1 2

4 5

Reviewed by:

Harry J. Kieling, Jr. Municipal Manager

Respectfully submitted,

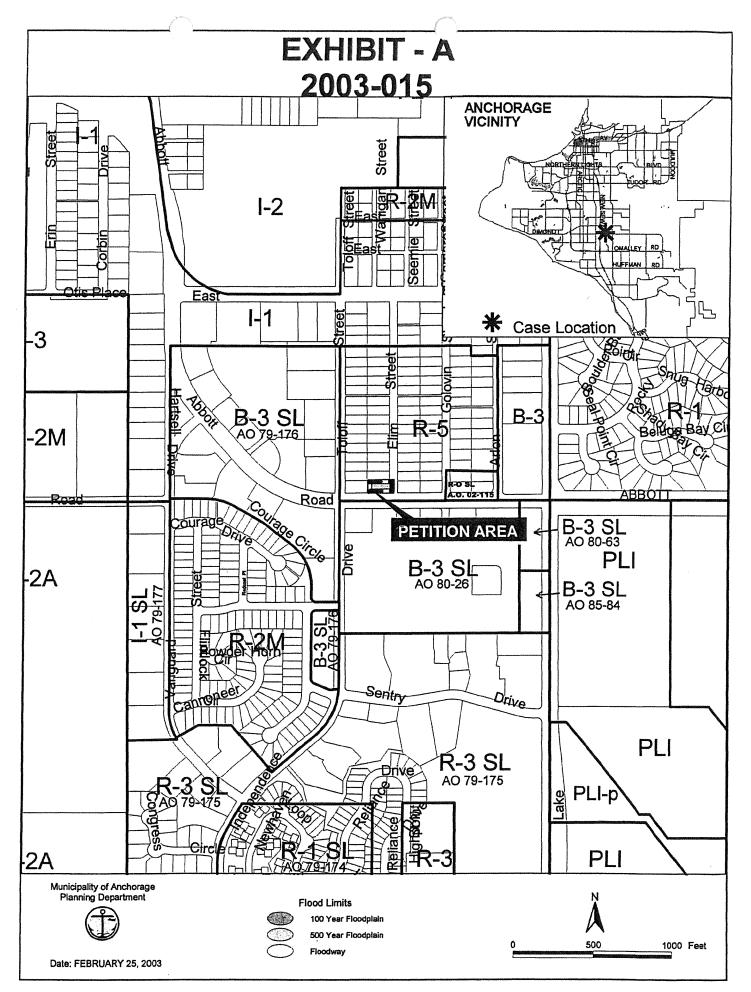
George P. Wuerch Mayor

Reviewed by:

Mike Scott, Executive Director Office of Planning, Development and Public Works

Prepared by:

Susan R. Fison, Director Department of Planning



71 of 79

MUNICIPALITY OF ANCHORAGE PLANNING AND ZONING COMMISSION RESOLUTION NO. 2003-006

A RESOLUTION DENYING A REZONING FROM R-5 (RURAL RESIDENTIAL) TO B-3 SL (GENERAL BUSINESS DISTRICT WITH SPECIAL LIMITATIONS) FOR LOT 20, MOOREHAND SUBDIVISION NO. 4; GENERALLY LOCATED AT THE NORTHWEST CORNER OF ELIM STREET AND ABBOTT ROAD.

(Case 2003-015, Tax I.D. No. 014-293-19)

WHEREAS, a request has been received from David Jensen to rezone approximately 0.26 acres of land from R-5 to B-3 SL for Lot 20, Moorehand Subdivision No. 4, generally located at the northwest corner of Elim Street and Abbott Road, and

WHEREAS, notices were published, posted and 72 public hearing notices were mailed and a public hearing was held on January 13, 2003.

NOW, THEREFORE, BE IT RESOLVED, by the Municipal Planning and Zoning Commission that:

- A. The Commission makes the following findings of fact:
 - 1. This is a request to rezone the site from R-5 to B-3 SL. The special limitations offered are to allow onsite parking expansion from existing to an additional six spaces with access only from Elim Street, and to prohibit pole-mounted signs (see special limitation discussion further below).
 - 2. The petition site consists of an 11,250 square foot (SF) (approximately 0.26 acre) corner lot located on the northwest corner of Elim Street and Abbott Road. The petition site is currently zoned R-5 (Rural Residential District), and is constructed with a single-family home. The existing structure was built in 1974, consisting of approximately 1,280 square feet (SF), with an approximate 240 SF garage. A 6-foot tall wood fence surrounds the lot on the road frontages, and encloses the rear yard. Access to the site is from Elim Street.
 - 3. The petitioner proposes to use the existing single-family home as a photography studio. This use is not permitted in the R-5 district. This use would be permitted as a home-occupation, but the limitations for a home occupation in AMC 21.45.150 severely restrict the amount of square footage that could be used for a business, and would require that the owner live in the house. The maximum use of a dwelling unit for a home occupation is no more than the lesser of 25% or 500 SF of the floor area of the dwelling or 200 SF of an accessory building. It also has other strict regulations on signage, incoming traffic, etc. The purpose of home occupation regulations are to ensure the retention of the residential nature of the zoning district, while permitting minor occupations to occur, so long as they remain clearly accessory and incidental to the principle use of the zoning district.

Planning and Zoning Commission Resolution No. 2003-006 Page 2

- 4. The petition site is surrounded by R-5 zoned property to the west, north and east. The property to the south is zoned B-3 (General Business District). AMC 21.45.
- 5. The petition site is located at the southwest corner of two R-5 zoned subdivisions (Moorehand and Arlon) that are classified as Commercial/ Industrial in the Comprehensive Plan. North of the R-5 subdivisions is I-1 property that fronts onto East 88th Avenue. To the east of the R-5 area is a strip mall zoned B-3, containing a McDonalds Restaurant, a Chevron Gas Station and other retail stores. To the west of the R-5 is the Independence Park Shopping Village Subdivision, zoned B-3 SL and is only partially developed as commercial retail. To the south of the site is the recently constructed Fred Meyer grocery/retail store, which includes a gasoline pump station.
- 6. This site is located within the Abbott Town Center area, and less than onequarter mile from the Lake Otis Transit Supportive Development Corridor as shown on the Anchorage 2020 Anchorage Bowl Comprehensive Plan.
- 7. The Abbott Town Center plan is currently under contract, and community meetings and design charrettes have been underway on this project, with completion of the draft Town Center Master Plan in 2003. The Master Plan will include both a land use plan and urban design guidelines for future development.
- 8. This request appears to the Department to be a speculative or spot rezoning. A spot zoning exists if all of the following factor's are present: (1) a small parcel of land is singled out for special and privileged treatment; (2) the singling out is not in the public interest but only for the benefit of the land owner; and (3) the action is not in accord with a comprehensive plan.
- 9. The Commission finds that it is important to hold up Anchorage 2020, especially in these early stages after its approval. It was noted that the Commission is seeing very difficult cases and it is important not to disregard Anchorage 2020.
- 10. The Commission finds that regarding the rezoning of the property nearby to R-O that it was a larger parcel, it had design standards, and it could accommodate a larger development. The Commission noted it did not doubt the petitioner or that his intent is to have a pleasant looking structure on this lot, but the Commission does not find it is inappropriate to think this could be developed with high-density residential use in the future.
- 11. The Commission finds that it is false to say that residential does not belong on an arterial roadway, as with this site, and further finds that this rezoning was not appropriate at this time.
- 12. The Commission noted full faith that this would be a good development, so long as Mr. Jensen owns the property. However, factors could affect the ownership of the property and the rezoning would not institute controls that

73 of 79

Planning and Zoning Commission Resolution No. 2003-006 Page 3

> prevent the property from, at some point, potentially becoming a B-3 strip commercial development. It is difficult to maintain controls that provide for a transition. The Commission noted that the failure of R-O zoning district is that there is a thin line between strip commercial and what was trying to be achieved through that zoning.

- 13. The Commission finds that the petitioner's proposed use is a buffer of a light commercial use between the roadway and the residential neighborhood, but does not find in favor of the rezone because of the technical and legal issues of a spot rezoning.
- 14. The Commission finds that, based on precedent, this is a spot rezoning. The Commission finds that the rezoning request must either be combined with a number of other parcels and come back with specific special limitations or come forward as part of a town center plan. As a small standalone lot, it violates the technical issues with respect to spot zoning.
- 15. The Commission further finds that this recommendation of denial is due to the finding that this is a spot rezoning, and not due to the fact that this property is located in the vicinity of the town center. The Commission noted that until such time as the Assembly adopts a moratorium on rezonings in an area, the proximity of a property to a town center would not be part of the decision on a rezone request.
- 16. The Commission voted unanimously (0-8) to deny B-3 zoning.
- 17. The Commission recommends the above rezoning be DENIED by the Anchorage Assembly

PASSED AND APPROVED by the Municipal Planning and Zoning Commission on the 13th day of January, 2003.

Susan R Fison Secretary

W Toni Jones Chair

(2003-015) (014-293-19)

Planning and Zoning Commission

October 2, 2023

Case #: 2023-0097

Case Title: Request to Rezone three (3) lots from R-5 (Low-Density Residential) District to B-3 (General Business) District.

Agenda Item #: **G.2**

G.2 Supplementary Packet #: 1

X Comments submitted after the packet was finalized

] Additional information

Other:

Sent by email:

imes no

9/26/20231:33 PM

Municipality of Anchorage P. O. Box 196650 Anchorage, Alaska 99519-6650 (907) 343-7943





RECEIVED

SEP 26 2023

NOTICE OF PUBLIC HEARING: Monday, October 2, 2023

The Municipality of Anchorage Planning and Zoning Commission will consider the following:

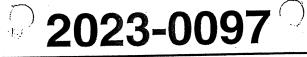
01429184000

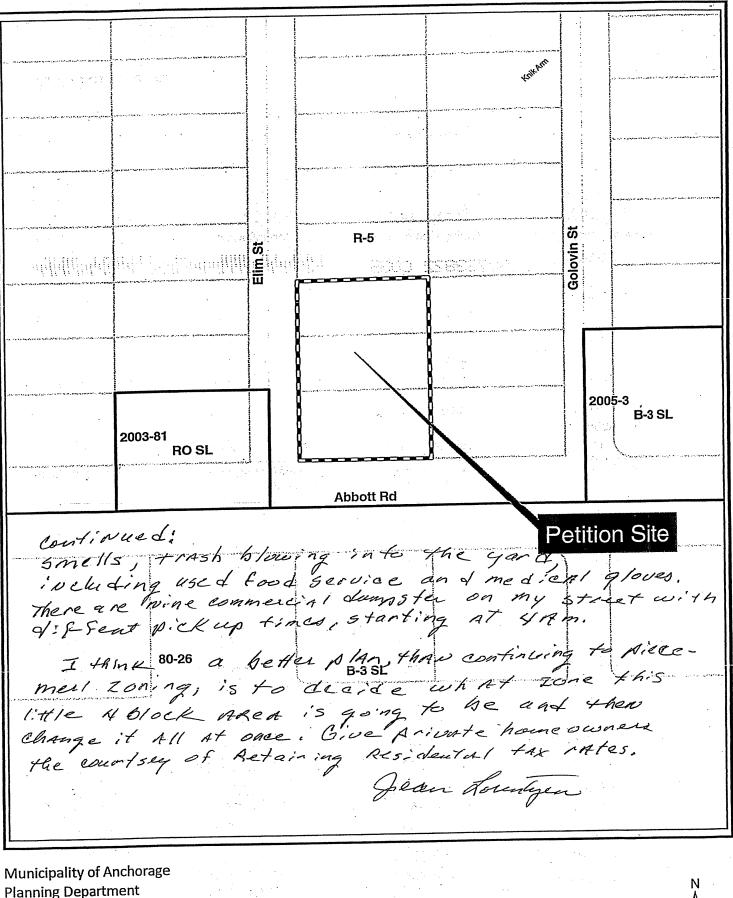
9100 ARLON

LORENTZEN LESLIE O A & JEAN M

ANCHORAGE, AK, 99507-3822

CASE:	2023-0097 89507\$3822 CO35 ¹ ////////////////////////////////////						
PETITIONER:	Spinell Homes						
REQUEST:	Request to Rezone three (3) parcels of land from R-5 (I ow-Density Residential) District to R 2 (Canazal						
TOTAL ADEA	Business) District.						
TOTAL AREA: SITE ADDRESS:	0.64 acres						
LOCATION:	Vacant Land and 9111 & 9131 Elim Street, Anchorage, Alaska 99507						
LOOATION.	Generally located east of Elim Street, south of East 88th Avenue, west of Golovin Street and north of Abbott Road						
CURRENT ZONE:	R-5 (Low-Density Residential) District						
COM COUNCIL(S):	Abbott Loop						
LEGAL DESCR:	Lots 16, 17 & 18, Moorehand Subdivision Addition No. 3 (Plat 70-203)						
PLEASE DO NOT E If you would like to Planning Department information may be vi 1:00 p.m. on the last i testify at the public he ALL DOCUMENTS FOR AUXILLARY 4	3 minutes to testify, and representatives of groups will have 5 minutes EMAIL CASE COMMENTS TO THIS EMAIL ADDRESS. comment on the petition, this form may be used for your convenience. Mailing Address: Municipality of Anchorage, t, P.O. Box 196650, Anchorage, Alaska 99519-6650. For more information call 343-7931; FAX 343-7927. Case lewed online at http://www.muni.org/CityViewPortal. Written comments on public hearing cases will be accepted up until business day before the meeting date. After that time, anyone wishing to submit comments must attend the meeting to arring. LISTED ON THIS AGENDA ARE AVAILABLE ONLINE AT www.muni.org/watchnow. AIDS, SERVICES, OR SPECIAL MODIFICATIONS TO PARTICIPATE, PLEASE CONTACT THE MEETING EQUEST REASONABLE ACCOMMODATIONS AT 343-7576; FAX 343-7927						
Suction:	why are we turning residential land into B-3 zoning? Now, I have been hearing about the housing crisis						
For years,	Now, I have been hearing about the housing crisis						
in AnchorA	ge; Insefficiet Number of homes and very frew Residential						
building lot	sleft, 30, why change vesidential lots to business lots?						
HAVING lic	red in this neighborhood for soyears, I kigh tell						
you it is n.	ref in this weigh borhood for sogenes, I have tell of pleasant living in a mixed Zone weigh borhood.						
my tour k	glock long sires in a concerne						
property u	sith go Had Father rights. we have lots of Noise,						
heavy traf	Fic including hard The livery tracks, ohnoxious						





77 of 79

Date: 8/10/2023

Planning and Zoning Commission

October 2, 2023

Case #: 2023-0097

Case Title: Request to Rezone three (3) lots from R-5 (Low-Density Residential) District to B-3 (General Business) District.

Agenda Item #:
G.2

Supplementary Packet #:

Comments submitted after the packet was finalized

Additional information

Other:

Sent by email: yes X no

Public Comments: 2023-0097

commenter	Email	Phone Number	Submitted				
Eric P Trevithick	erictrevithick@gmail.com	9073015359	9/25/2023 1:48:42 PM				
PO Box 230534 Anchorage, AK 99523	As a land owner on Elim Street, I am submitting this letter as support for the B-3 re- zone. I believe the proximity of the lots to the busy road, the property is better suited for commercial application. Any commercial built on that lot will enhance the area and bring more amenities to the neighborhood. The area already has a more commercial feel and I think B-3 would be a positive and certainly not a negative.						
Gregory Groeneweg	akglg@me.com	9072425038	9/29/2023 8:27:11 PM				
7461 Beacon Hill Drive Anchorage, AK 99507	duplexes that may appear. The those lots were freed up for so the lack of a good boundary be on an Abbott facing lot is also pressure. There is a bus stop points to opening property up zoning has not met the public is unkempt land/sidewalks. The years as this vacant land becor We own three properties in t keeping this area clean and loc street zoned the same and may I am shocked to hear a "good" has taken a lot of time and effor community here feels the same	n side of Abbott, from Lake d on. Why?-because no o age. Not a single one of t that anyone is going to wa e area is on the brink of b me nice commercial busin etween commercial and res going to be under significa on Abbott and it becomes for commercial interests. need and therefore they si se lots have become even mes a getaway for vagrant his immediate area and ha oking nice. It would be gre ybe see some nice interest idea these days but this is port to get this far. I think e. eading this. I am available	e Otis to Toloff. Vacant lots ine wants to live on one of the the vacant lots have a home on ant to see the low budget ecoming a better community if esses. It would really correct sidential. Any residence built intly increased vandalism a gathering place. Even this In any case, the present t vacant. This has resulted in more dangerous in recent s. ave tried to do our part in eat to see both sides of the ting small businesses show up. a good one. And I suppose it to most everyone in the e to answer any questions you				



MUNICIPALITY OF ANCHORAGE

Assembly Information Memorandum

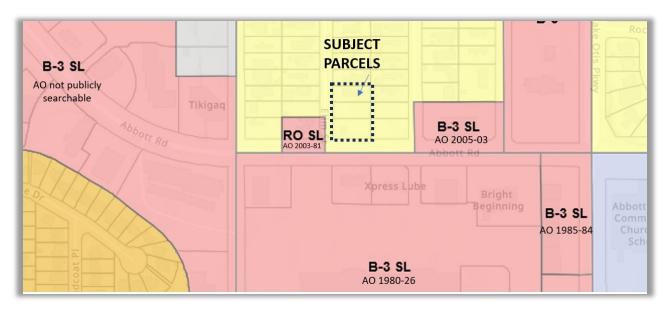
No. AIM 22-2024

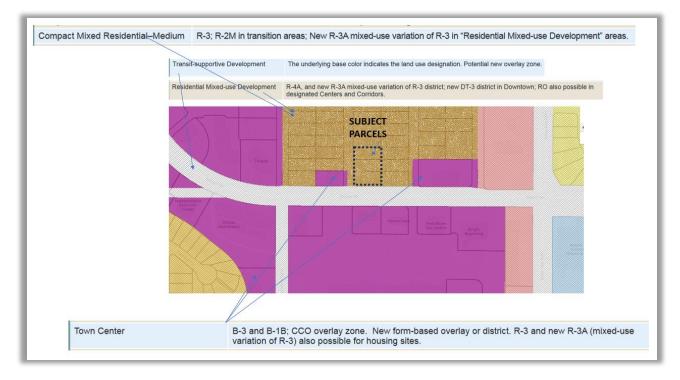
Meeting Date: February 13, 2024

From:	ASSEMBLY	ASSEMBLY MEMBER DANIEL VOLLAND						
Subject:	AO 2024-2 CONSIDERA		FOR	THE	ASSEMBLY'S			
		eration; please see t ons proposed in this (ement regarding			
An identical	l memo has bee	n submitted for the co	ompanior	n ordinai	nce, AO 2024-1.			
		Assembly Low	ialativa O					
Prepared by: Respectfully submitted:			Assembly Legislative Services Daniel Volland, Assembly Member					
	District 1, Downtown Anchorage							

Abbot Road Rezone

AO 2024-1 and AO 2024-2





Summary:

A Property owner wishes to upzone three properties from R-5, a low density (and often transitional) residential zone, to B-3, a more flexible zone. The upzone would also require a change to the 2040 land use plan map to the Town Center designation, which allows B-3. The AO before the assembly proposes to allow a rezone but with special limitations requiring 3

dwelling units remain "within the district". The current 2040 land use plan map designation does not allow for an upzone to B-3, as it is designated as "Compact Mixed Residential Medium" with "residential mixed-use overlay" and "Transit supportive development overlay". Upzoning to B-3 would allow for all the uses within that category, both "good" and "bad". The Planning department claims that upzoning to B-3 would be a loss of residential property and is "dangerous". Both the Abbott Community Council and Planning & Zoning Commission supported the rezone.

Further Context:

- The road plays a major role in defining the character of this area, but does not appear to factor in the decision making: The subject parcels are immediately adjacent to Abbot Road, which is a Class III Major Arterial. This classification of road is generally not considered a people-focused right of way, but rather designed to move traffic to and from the freeway: ("*Provide little or no direct land access. Serve as the primary distribution system to and from freeways and expressways*"). As long as a road of this classification and design exists, adjacent properties are likely to seek car-focused uses, regardless of the zoning or land use designation. The current uses directly across Abbot from the subject property are a drive through, large parking lot, and commercial development.
- Past land use decisions in the area indicate a misalignment between regulations and reality: Properties to the east, west, and south all have a variety of different special limitations attached to them dating from the 1980s to 2000s. This suggests that the zoning districts and/or land use map designations have not been meeting the realities of conditions on the ground for this period.
- Contrary to the Planning Department's claim, B-3 is a "residential zone": The
 Planning Department's claim that upzoning to B-3 is a loss of residential land does not
 align with the realities of development in Anchorage. Changing the zoning from R-5 to
 B-3 creates opportunities for more non-residential uses, but it also creates opportunities
 for much higher density residential development than R-5 would allow. Cook Inlet Has
 Built many multifamily units in B-3 zones in the last several years, including Ch'bala
 corners and ThirteenTen West 32nd. Compared with other residential zones, B-3
 appears to be much more flexible and places fewer restrictions on multifamily residential
 construction, thus making it more attractive for the kind of high-density residential
 development (or mixed use) most appropriate for a Town Center.
- Due to the acreage, the special limitation to require 3 units on these three lots results in a lower density per acre than the maximum allowed in R-5. Requiring 3 units on these particular 28,052 square feet of land results in a density lower than 5 dwelling units per acre, which is the maximum for the existing zoning.

Conclusions and Considerations:

- The rezone should be approved, as the larger issues are likely not worth the hassle of delaying new development.
- **Isn't it good to protect residential land?** Without a doubt, and in this case the developer may not build residential otherwise. However, the larger issue is that while the plans/regulations do not consider B-3 a "residential" zone, it is actually a very

productive zone for building new housing units. Focusing on "losing residential" without considering the larger picture ignores the reality of the built environment, actual development trends, and the still-existing complexities of the residential zones developers are "supposed to" use.

- **Special limitations are bad practice** in that they create a framework of highly specific, localized spots of zoning that degrade the consistency of zones and transparency for the public. They may also be an indication that existing zoning regulations are not meeting the needs of the community or of property owners. That so many SLs exist in this area suggest that something is not working somewhere in the regulations.
- What happens to the Special Limitations in AO 2024-2 if these parcels or district boundaries are changed in the future? The current proposed special limitations state: "The district requires a minimum of three residential dwellings. The residential dwellings shall obtain a conditional certificate of occupancy prior to the issuance of a conditional certificate of occupancy for any other use."
 - If the boundaries of this zoning area expand, does the special limitation remain the same?
 - Are there any issues for implementing the special limitations if the parcel is subdivided or enlarged in the future?
- The major issue remains that B-3 is still apparently more attractive than any of the residential zones and also that the 2040 plan does not appear to allow the flexibility to meet both property owner needs and community expectations. If residential land is an actual interest of the community, then rezoning to residential zones should be made to be the most cost-effective choice for developers.
- Was R-4A considered as a better option for this site? R-4A is the mixed-use zone that ostensibly offers comparable flexibility with commercial zones and also requires a residential component. It appears to meet the locational criteria and the "residential mixed-use development" overlay. Although we were not able to read every page, we could not find any mention of it in the packet materials. Consideration should be given to allowing R-4A in Town Center areas.
- In a more realistic regulatory context, as it is along a major arterial, this area would probably likely be designated as a car-centered commercial area that allowed more flexibility in all uses by-right.
- If there are issues with the suite of uses allowed in B-3, then those uses should be removed from, or limited within the B-3 district rules in Chapter 5, rather than addressed on a case-by-case basis in special limitations recorded in an AO. Light industrial and Industrial zoning exist to accommodate the uses that are necessary for a functioning city but not necessarily appropriate around living areas.